

Assessing the options for upland livestock systems under CAP reform: developing and applying a livestock systems model within whole-farm systems analysis.

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Abstract

This paper presents a scenario-based analysis of the the impacts of Common Agricultural Policy (CAP) reform for upland agriculture using a Welsh case-study. Specifically the paper examines the impacts of the introduction of the single-farm payment (SFP), the modulation of direct payments under Pillar I of the CAP and the increase in agri-environment payments under Pillar II. Three enterprises are examined, upland sheep rearing with lamb finishing, spring- and autumn-calving suckler-cattle with calf rearing. These enterprises are modelled under conditions in 2002/3, 2004/5 and for the reformed CAP in 2005/6. To support this analysis a livestock system model (LSM) was implemented. The model assesses alternative management regimen using a flexible state-transition approach. This simplifies the realisation and parameterisation of potentially complex management regimen. The

model tracks fodder requirements to achieve targets based on defined diets. The LSM underpins whole-farm analyses of stocking-rates, labour and other resource requirements and net-farm income. From the case study the paper concludes that the impacts of the introduction of the CAP reform on the financial performance of the systems are small but negative (a net reduction of around 5% in support). The larger reduction in direct payments (15-18%) is partially offset by agri-environment measures. The paper concludes that while SFP encourages a more market-oriented outlook, the adaptive capacity within systems as they stand is very limited. There are a range of possible adaptation strategies, but for the uplands the extensification of cattle systems by reducing stock numbers and cutting back on labour seems most probable.

Key words:

livestock systems, CAP, decision-support, scenarios, simulation

1 Introduction

Upland livestock-based agriculture in the UK and elsewhere in the European Union (EU) remains a significant activity even in a post-productivist phase. The economic significance of the sector (and agriculture more widely) is of limited and reducing importance in rural areas relative to sectors such as tourism

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6 and recreation. To date the sector has produced commodities at prices not sus-
7 tainable without tariff protection and employs (both directly and indirectly)
8 a small and reducing proportion of the rural community. There are, however,
9 non-market factors that mean the sector remains particularly significant. Con-
10 cerns over food safety, animal welfare, sustainable food production and supply
11 chains mean that it is not acceptable to simply import all livestock products as
12 commodities from lowest-cost production areas and to effectively export envi-
13 ronmental damage. Beyond these sectoral concerns it is recognised that there
14 is a significant land area devoted to livestock agriculture where other land
15 using options are very limited. The regions associated with these areas often
16 have a distinctive landscape character that make them attractive for tourism
17 or recreation and in some cases they have significant natural heritage value.
18 Rural policy is increasingly focusing on achieving sustainable rural develop-
19 ment with multi-functional agriculture a key sector (DEFRA, 2002; Scottish
20 Executive, 2001, 2002).

21 Common Agricultural Policy (CAP) reforms as implemented to date, and in
22 their likely future direction, are a fundamental change in the policy culture to
23 a predominantly post-productivist model. It is no longer seen as acceptable
24 to use public funds to secure food production and support rural communities
25 by direct subsidy of primary production. While initially modest (7.5-10%),
26 the transfer (*modulation*) of funding into payments for activities maintaining
27 or increasing public goods is only likely to increase. While direct payments
28 remain in the form of *single farm payments* (SFP), the *decoupling* of pay-
29 ments from particular commodities and production levels has the potential
30 to allow profound changes in agriculture. With the SFP regimen, land man-
31 agers have greater freedom than for several decades to modify systems to

32 respond to market opportunities. The SFP regimen also recognises minimum
33 standards of good practice through the *good environmental and agricultural*
34 *condition* (GEAC) regulations. The question remains for the uplands, how-
35 ever, are there alternative systems of production that can deliver both market
36 and non-market goods.

37 There is considerable uncertainty for both land managers and policy makers
38 as to the likely consequences of CAP reform. To assist in assessing the possi-
39 ble opportunities and impacts of policy change, a whole-farm systems model
40 (WSM) has been developed (Matthews et al., In Press). This WSM can be
41 used to contribute to the process of assessing both the possible impacts of
42 policy change (policy assessment) and, as part of a deliberative process with
43 stake holders, in identifying and assessing the consequences of management
44 adaptation scenarios (Matthews et al., in preparation).

45 This paper presents a case-study analysis of the impacts of CAP reform for up-
46 land Welsh agriculture. The scope of the analysis required the implementation
47 of a livestock system model (LSM) that would allow the assessment of alter-
48 native management regimen (Section 3.1). The LSM underpins whole-farm
49 analyses of stocking-rates, labour resource requirements and net-farm income
50 (3.2). The paper uses the LSM to conduct a scenario analysis exploring the
51 possible of impacts of the CAP reforms as implemented for the Welsh uplands.
52 The case-study site and the alternative scenarios are set out in Section 4 and
53 the results presented in Section 5. Conclusions on the outcomes of the policy
54 reform are drawn in Section 6.

56 *2.1 CAP reform*

57 The CAP of the EU is one of the main drivers of European agricultural systems
58 influencing how, and to what extent, resources are used. Since its establish-
59 ment in the Treaty of Rome in 1957, the CAP has had to adapt several times
60 in order to meet the challenges it has faced over the years. In the early days,
61 it concentrated on the goals set out in Article 39 of the Treaty, e.g. securing a
62 fair standard of living for the agricultural community and ensuring security of
63 food supply at affordable prices. But the focus on food security and produc-
64 tivity caused severe quantitative imbalances on agricultural markets leading
65 to quantitative restrictions (e.g. quotas, set-aside) and eventually to a new
66 policy approach in the MacSharry reform in 1992. For the first time, this sig-
67 nificantly lowered institutional market support prices, making compensatory
68 payments direct to farmers, and it also included accompanying measures fo-
69 cussed on agri-environmental and other rural development measures. The aim
70 of the Agenda 2000 reform agreed in 1999 was to deepen and widen the 1992
71 reform by further replacing price support with direct aid payments, and by
72 consolidating and strengthening this process by Rural Development Regula-
73 tion 1257/1999 (EU-Commission, 1999). Notwithstanding these reforms, EU
74 enlargement, WTO negotiations, overall budget costs, environmental concerns
75 and farming crises such as BSE and FMD indicated the need for further re-
76 forms of the CAP (Schwarz et al., 2003). The Council of Agriculture Ministers
77 of the EU agreed a new reform of the Common Agricultural Policy on 26 June

78 2003 (EU-Commission, 2003) that will move farmers away from most produc-
79 tion based subsidies, and replace these with SFP.

80 In Wales the responsibility for implementation of SFP and accompanying mea-
81 sures is devolved to the Welsh assembly operating within conditions agreed at
82 UK and EU levels. The SFP of a farm will be based on historic subsidy receipts
83 from 2000 to 2002 instead of an area-based flat rate payment system reducing
84 redistribution effects of the CAP reform. While money will be allocated to all
85 farms receiving subsidies during this period, payments to individual producers
86 will depend on the fulfilment of cross-compliance requirements with respect to
87 statutory environmental, food safety and animal welfare standards. In addition
88 farmers will have to keep all farmland in good agricultural and environmental
89 condition (GAEC). Member States have been given the flexibility to maintain
90 a limited number of coupled (production based) elements in order to avoid
91 land abandonment and possibly to maintain national competitiveness. The
92 Assembly has agreed full decoupling, removing all existing support schemes,
93 emphasising market orientation for land management decisions (Welsh Assem-
94 bly Government, 2004).

95 Beside other elements such as revisions to market support measures and the
96 option of new measures in the Rural Development Regulation (RDR) the re-
97 cent CAP reform introduces compulsory EU wide modulation starting at 3%
98 in 2005, increasing to 4% in 2006 and 5% from 2007 onwards. But compulsory
99 EU modulation does not apply to the first £5000 support payments to farmers.
100 In addition to the compulsory EU modulation the Welsh Assembly announced
101 that voluntary modulation would be adopted. In 2004, voluntary modulation
102 in Wales is applied at a rate of 3.5% and is expected to increase to 4.5% in 2005
103 and 2006. Current modulation receipts are used to part-fund the *Tir Gofal*

104 agri-environment scheme. In the future, higher modulation funds will be used
105 for additional Tir Gofal agri-environment scheme agreements and, mainly, to
106 finance a new agri-environment scheme, *Tir Cynnal* (DEFRA, 2004; Welsh
107 Assembly Government, 2004). Instead of using the option of introducing a
108 national envelope (where a proportion support payments are *recoupled* to as-
109 sist specific land use systems, for example upland-beef), the Assembly decided
110 to introduce the new Tir Cynnal agri-environment scheme, which is expected
111 to be open for applications in spring 2005. This entry-level agri-environment
112 scheme aims at bringing 60% of agricultural land in Wales that is not already
113 covered by agri-environment schemes into Tir Cynnal by 2010. Tir Cynnal
114 will require participants to follow a management regimen designed to pro-
115 tect wildlife habitats, traditional landscapes, ancient monuments and historic
116 features as well as reducing pollution and maintaining public rights of way.
117 Estimates from the Assembly indicate that, based on a predicted uptake, Tir
118 Cynnal will cost around 20m a year, which would require modulation in Wales
119 at around 10% in 2006, plus matched funding by the UK treasury (Welsh As-
120 ssembly Government, 2004).

121 *2.2 Livestock systems modelling*

122 There have been numerous models of animal production systems developed
123 over the past twenty five years, often built as research tools, to allow re-
124 searchers to explore the complex interactions between livestock performance
125 and nutritional or grazing management. Some of those that are based on pas-
126 toral systems include Grazplan (Freer et al., 1998), Graze (Loewer Jr., 1998)
127 and Grazing Lands Application and NUTBAL (Stuth et al., 2002). These

128 models usually have a nutrition sub-model that is used to predict animal
129 performance from nutrient intake and may include an economic sub-model.
130 However few models have been developed that provide a close coupling be-
131 tween the livestock production system and operational management at the
132 whole farm level. The current model allows this close coupling so that the in-
133 teraction between individual livestock enterprises and whole farm operational
134 management can explicitly be represented.

135 *2.3 Whole-farm systems model*

136 The LSM forms part of a farm-scale integrated modelling framework (IMF)
137 (Matthews et al., In Press). The IMF is structured with a core of bio-physical
138 simulation models overlaid by financial, employment and environmental ac-
139 counting frameworks. Where possible process-based system simulation models
140 are used (Stockle et al., 2003), for example CropSyst for arable and grass-
141 swards. Otherwise simple empirical models are used, for example for farm-
142 woodlands. The IMF is implemented using a geographic information systems
143 (GE Smallworld) and a knowledge-based modelling system (Gensym G2).

144 The IMF simulations use a single source of daily weather data unless the farm
145 is made up of units in widely differing circumstances (Rivington et al., Sub-
146 mitted). Soil properties are represented per field and are collected using grid
147 (historically) or field-stratified (current) survey (Wright et al., 2003a,b). For
148 existing systems of land use information on yields achieved, the management
149 regimen and on-farm resources (labour, machinery and buildings) is collected
150 by questionnaire and interview. Other scenarios are developed in consulta-

151 tion with land managers and domain experts. The testing of IMF outputs is
152 conducted against farm records where possible or domain expert assessment.

153 **3 Materials and Methods**

154 *3.1 Livestock systems model*

155 *3.1.1 Scope*

156 The aim in developing the LSM was to create a flexible simulation framework
157 that could be used to explore the options for a wide range of ruminant livestock
158 production systems. In particular it was important to represent the manage-
159 ment options available to decision makers. Since the management regimen
160 options available in livestock-based enterprises are diverse and their interac-
161 tions potentially complex, a strongly visual approach to implementation was
162 taken to enhance the transparency of model. Since the timing of labour de-
163 mands and the delivery of stock to markets have such profound effects on the
164 labour and financial accounting the LSM needed to simulate these on at least
165 a month by month basis. To allow the LSM to provide the information neces-
166 sary to evaluate the limits on the stocking rate implied by fodder availability
167 the LSM needed to consider current and alternative diet formulation and the
168 energy demands from animals at different live-stages. This scope defined the
169 functionality that was implemented within the LSM

171 The LSM implemented is based conceptually on state-transition diagrams.
172 These are used to represent the structure of the livestock enterprise and to
173 track the flows of materials through it on a month by month basis. Each state-
174 transition diagram refers to a single generic type or specific breed (depending
175 on parametrisation) and is structured and parameterised to represent a par-
176 ticular livestock enterprise. Figure 1 shows an example of a state-transition
177 diagram for a generic beef suckler system; spring-calving with home-bred re-
178 placements supplemented by bought in stock and a variety of options for
179 storing (period(s) of post-weaning growth) and finishing (the final stage of
180 preparation before slaughter, also referred to as fattening). The livestock sys-
181 tem represented is a complex one and was used in the development of the
182 model to test the operation and integration on the components. The state-
183 transition diagram is included here to illustrate the functionality of the LSM
184 and the management regimen features the LSM can represent. Individual real
185 world systems typically have fewer elements (as will be seen in Section 4).

186 [Fig. 1 about here.]

187 The *states* in Figure 1 are the *herds* and these determine the management
188 regimen and energy requirements for any animals that are part of the herd.
189 At a given time-step the herd may be populated by zero, one or more *cohorts* of
190 animals. The cohorts are groups of equal-aged animals. Cohorts are the means
191 used to track the breeding and non-breeding stock as they move through the
192 system.

193 The *transition* of cohorts between herds is controlled by *movement rules* (that
194 define the conditions that must be fulfilled before a cohort moves) and *herd-*

195 *links* that define where the cohort moves to next. The conditions for the move-
196 ment rules are: *at-date*, *after-time*, *at-age* and *at-weight*. Figure 1 shows ex-
197 amples of herds using these movement rules. At-date can be a simple calendar
198 date or relative to an event date, for example at weaning or three months
199 after birth, with the event dates specified as part of the management regimen.
200 The herds in the main breeding cycle use relative event dates. The after-time
201 (specified in months) condition is used for the Calves (at Foot) - Stage I. The
202 at-age (months) condition is used for the Develop Immature Replacements
203 herd. The at-weight condition allows cohorts to move once a target weight has
204 been achieved for example the various store cattle herds.

205 While moving between herds cohorts can be split based on *decision-rules* or
206 merged with other cohorts. The decision rules are shown by diamonds, with
207 the criteria and parameters specified. The *merging-points* are shown by filled
208 circles (Figure 1). An example of splitting cohorts is the separation of male
209 calves for store and female for breeding replacements. Merging can be seen in
210 creating cohorts from bought-in and farm-bred replacements for the suckler
211 herd. A specialised decision rule is used to determine the numbers of offspring.
212 *Create offspring* in Figure 1 both creates a new offspring cohort and routes
213 the breeding herd cohorts on to the next herd. The offspring cohort size is
214 determined by a fecundity parameter.

215 Three groupings of herds can usefully be recognised: *input*, *breeding* and *output*
216 (Figure 1). The input herds are the sources of bought-in stock. The numbers
217 bought-in can either be fixed or depend on achieving a target herd-size(s). For
218 the example in Figure 1 the input herds are sources of replacements for the
219 breeding herd, bought-in either pregnant to directly enter the breeding herd
220 or non-pregnant for on-farm bulling. There are a variety of possible sources

221 represented whose main effect is to determine the age and size of the replace-
222 ment heifers. In Figure 1 the system is structured such that replacements are
223 bought in on a just-in-time basis. If this is not the case then holding herds
224 between inputs and the breeding herds would be required.

225 The input to one enterprise, represented by the LMS, can be from the out-
226 puts of another enterprise on the same farm. This would be a buy-in at zero
227 cost, for example a pedigree herd providing replacements for a cross-bred herd.
228 More generally it is possible to specify any herd as a buy-in, either to ensure
229 the correct numbers of animals entering the system or to configure alterna-
230 tive enterprises such as finishing of store cattle bred off-farm or a dairy-beef
231 enterprise.

232 There are four main breeding herds that form a yearly cycle with offspring
233 born seasonally as specified in the management regimen (spring-calving for
234 Figure 1). The LSM can also support year-round calving as practised in some
235 continental European systems. Beyond the four breeding herds the calf cohorts
236 are accounted for in two herds *Calves (at foot) - Stages I and II*. Two herds are
237 used as the calves progress from a milk only to a milk and supplements diet.
238 The *bulling replacements* and the *New to Breeding Herd, pregnant for 1st time*
239 herds are required since the bought in cohorts will have different requirements
240 since they are not lactating between the bulling and weaning dates. The other
241 herds at the bottom of Figure 1 are store classes for heifers being raised as
242 replacements.

243 Breeding herd cohorts are reduced in size (and can be eliminated) by breeding
244 failure, which sends cohorts initially to the *breeding herd - rebreed fail, with*
245 *calf-at-foot* herd and ultimately for disposal via the *Cast cows* herd. Complete

246 cohorts are dealt with in the same fashion when the maximum number of
247 breedings is reached.

248 Output herds are those from which stock can be sold. Conditions that trigger
249 sales include age, for replacement and store cattle, and weight for finishing cat-
250 tle. Other herds have no sell conditions and any stock entering these herds are
251 sold immediately, for example *Cast Cows* and *Immature-*, *Mature-*, *Surplus-*
252 or *Pregnant-Replacements*. Figure 1 shows a variety of store (6, 12 and 18
253 months) and finishing options. In all cases the source, live-weight and sale
254 date are the metrics recorded for the cohorts sold.

255 Information on energy requirements is stored in the herds. The LSM predicts
256 the energy requirements for ruminants (currently cattle and sheep) grown for
257 meat or as replacements using the formulae published by AFRC (1993). The
258 LSM does not currently consider dairy systems since these are not a significant
259 sector in the UK uplands. The LSM could be extended to assess both the
260 energy and protein requirements of dairy systems, again based on the AFRC
261 published formulae.

262 Energy requirements are determined per unit (animal or kg live-weight) for
263 each cohort. Common to all herds is an energy requirement for maintenance
264 that includes an allowance for activity levels. For the breeding herds, energy
265 requirements for the concepta and lactation are calculated. Breeding animals
266 may also gain or lose condition, within defined limits, typically losing condi-
267 tion in late pregnancy and early lactation. For replacement females, store and
268 finishing cattle target weight gain trajectories for the breed concerned deter-
269 mine the energy requirements for growth (Meat and Livestock Commission,

270 2003, 2000). Energy for wool growth is determined for sheep. A safety margin
271 for energy requirements can also be included.

272 The composition of the diet used to meet the herd's energy requirement is
273 also stored as part of the herd. The seasonal nature of livestock systems in the
274 UK and N.W. Europe means that the LSM has to represent both housed and
275 grazed diets. The diet is specified as a *main diet*, which can be a combination of
276 individual diet items and *supplements*, whose use is generally to be minimised.
277 The quality of individual diet items is reflected in their metabolisable energy
278 values and digestibility (MAFF, 1992).

279 Other aspects of the management regimen that apply to all herds are also in-
280 cluded in the LSM. These include limits on the total number of animals; hous-
281 ing and turnout dates; breeding parameters (age , number of cycles, breeding
282 % and twins to singles ratios for sheep); and mortality parameters.

283 3.1.3 *Creating and parameterising the herd network*

284 Individual livestock management systems are represented as *herd-networks* in
285 G2 using specialisations of classes typically used for modelling the flows of
286 materials in industrial processes (<http://www.gensym.com>).

287 Creating the herd network is a matter of cloning LSM items (herds, decision
288 rules or merging-points) from a pallet of options and graphically linking the
289 icons together. Items on the pallet are high-level (user) instances of herds that
290 multiply-inherit their functionality from lower-level (developer) classes. For
291 example the *steer-stores-1* herd inherits from the basic *stores* class and the
292 *move-at-age*, *move-at-weight*, *move-at-calendar*, *sell-at-age* and *buy-in* classes.

293 It is possible to reuse components or sections of existing herd-networks by
294 selection and cloning. Once the topology of the herd network is constructed it
295 is saved to the WFM database (ORACLE). The LSM at this point generates
296 all the other underlying objects required and sets up the relationships required
297 in the database. The herd-network may be reused for multiple-scenarios if only
298 the parameters of the herds change. If the system to be simulated requires
299 structural change then a new herd-network with appropriate modifications
300 must be built. Having defined the structure of the herd-network, the individual
301 elements are parameterised via the GUI and saved to the database. The sources
302 of data for particular herds are taken, where possible, from interview and
303 otherwise from published sources.

304 3.1.4 *Running the LSM*

305 For a simulation, cohorts are tracked from creation (at birth or at buy-in), as
306 they move round the herd-network or exit (are sold, cast or die). Currently a
307 monthly time-step is used to minimise the processing and data storage, but
308 this can be reduced as required. Figure 2 shows the sequence of processes
309 undertaken each month.

310 [Fig. 2 about here.]

- 311 • The first process at each time step is to determine the number of mortal-
312 ities. The number of mortalities is generated from a *mortality-percentage*
313 and rounded probabilistically to the nearest whole unit. Individuals are
314 eliminated probabilistically from cohorts with an age-based positive bias in
315 selecting cohorts.
- 316 • Stock are then sold and bought from the output and input herds where

317 criteria have been met. Animals bought in are immediately moved into one
318 of the process herds so that they behave correctly for the buy-in month.
319 The weight gain required for growth, finishing or regaining condition is
320 then calculated. This is the difference between the target weight of the herd
321 and the current weight of individuals in the cohort. The gain required is
322 limited by the maximum gains per day as defined for the herd.

- 323 • The next step is to calculate energy requirements and translate these into
324 quantities of feed required from a given diet. If the maximum intake of
325 the main-diet (the dry-matter limit) of the main diet materials does not
326 meet requirements then, if possible, supplements with a higher energy per
327 kilogram dry-matter are substituted for main-diet. These supplements are
328 minimised since they usually represent a higher cost fodder. When supple-
329 mentation is not possible, or perhaps desirable, then target gains are reduced
330 or eliminated and ultimately stock are allowed to lose condition. The loss of
331 condition is limited both in the total and the per month loss. The process is
332 halted with an error condition if, at this point, the diet cannot meet require-
333 ments. The process records, for each cohort, the diet materials required (see
334 Section 3.1.5. Whether these requirements can be met is a separate analysis
335 that depends on whole farm-strategic decisions (see Section 3.2). Options
336 exist to change the livestock system to match the fodder or alter the fodder
337 to match the livestock.
- 338 • The variable costs per cohort including for example veterinary or bedding
339 are then calculated.
- 340 • The number of animals for each category used by the resources schedul-
341 ing tool are then calculated and saved to the database and the number of
342 Livestock Units (as used for pre-2005 quotas)determined.
- 343 • The cohort metrics are then saved to the database

344 • Update weights - updates for each cohort the weight at the end of the month.
345 This figure will be used in the next month to determine the maintenance
346 requirements and if appropriate the target gains.

347 • Move cohorts. The last process is to move all the cohorts that have met the
348 conditions of the movement rules for their current herd . Any movements
349 are assumed to take place on the last day of the month.

350 During the course of a run, soft-constraints are preferred, with warnings issued
351 if targets are not being met. This flexibility is needed as with event driven
352 processes such as mortality, breeding failure and time lags in the system, there
353 can be periods where targets are not precisely achieved. This also allows for
354 the fine tuning of management regimen and decision rule parameters learning
355 from the outcomes of the simulation runs.

356 For initialisation of cohorts it would be possible to load predefined cohorts into
357 the herds. It has, however, proven easier to initialise the cohort by running the
358 LSM buying in stock at a rate which results in the correct age structure for
359 the breeding herd. This ensures that all the cohorts and system parameters
360 are consistent. Two factors determine the length of initialisation. These are
361 the maximum number of breedings for stock and the period for which stock
362 are retained on the farm as store and finishing cattle. The latter ensures that
363 the breeding herd is at full size and the former that the number of stock sold
364 from the system is consistent with the full size breeding herd. This typically
365 means 7 + 2 years for Cattle and 4 + 1 years for sheep.

367 The cohort is the main unit for which outputs are recorded. Metrics are record
368 in the database per month to create cohort profiles of:

- 369 • Current herd and size of cohort.
- 370 • Energy requirements - gross energy and energy assimilated - broken down
371 into maintenance (including activity), growth, lactation, concepta, condition
372 gain/loss and for sheep, wool.
- 373 • Fodder materials required - item and amount.
- 374 • Live-weight and change in live-weight.
- 375 • Variable costs.
- 376 • Mortality.
- 377 • Transactions - number of animals bought and sold, selling weight and value.

378 These profiles provide the raw data on which the whole-farm analyses are
379 based.

380 3.2 *Linking the LSM with the whole-farm model*

381 Determining the feasible stocking rate for the livestock enterprise requires
382 balancing fodder requirements with the *fodder-pool* of materials produced on-
383 farm or bought in. The materials in the fodder pool depend on management
384 decisions made at the whole-farm level, firstly, the total land area devoted to
385 an enterprise and secondly the balance of pasture, silage and fodder cropping.
386 These strategic decisions depend partially on physical and financial factors
387 such as the availability of winter housing and market prices but also on less

388 tangible factors such as the preferences and aspirations of individual land
389 managers.

390 The quantity of materials within the fodder pool is determined using a multi-
391 crop simulation model, CropSyst (Stockle et al., 2003). For farms in upland
392 UK grass-silage is the main winter fodder, though whole-crop cereals are also
393 used. Silage growth, with one or more cuts, is simulated using a generic rye-
394 grass crop, with phenological development reset after each cutting event. Har-
395 vested materials are stored in the fodder pool with older materials used first.
396 Materials have a use-by date beyond which they are assumed to be discarded.

397 Grass growth under grazing is simulated by imposing daily clipping events.
398 The magnitude of the clipping events (kg of above-ground biomass) are var-
399 ied by altering the parameters of the herd-network (breeding herd target-size
400 and store/finishing regimen) and calculating the total fodder demands. This
401 demand for grazing is assumed to be evenly distributed across the available
402 pasture.

403 The maximum feasible stocking rate in the absence of other constraints, and
404 assuming a fertiliser rate specified in the management regimen, is when utili-
405 sation of grazing is 50% and winter silage is 80%. Feasible long-term stocking
406 rates need to account for the inherent variability of the pasture-silage system.
407 This variability is simulated using 25 individual years of climate data. The
408 feasible stocking rate is assumed conservatively to fail to meet requirements
409 in only 4 out of 25 years.

410 Net margin is the preferred metric for assessing the overall performance of the
411 management unit. This accounts both for the variable costs and incomes and
412 the fixed costs such as labour, buildings and capital machinery. The labour

413 and machinery required is estimated using a resource scheduling tool (RST)
414 (Matthews et al., In Press). The RST schedules and accounts for the resources
415 required to complete tasks whose magnitude is defined by running the LSM.

416 **4 Counter-factual analysis**

417 The LSM and analyses defined above were used in a case-study based, scenario
418 analysis of CAP reform impacts on Welsh upland agriculture. A case-study
419 based approach benefits from its ability to represent the situated internal prac-
420 tice of land managers (McCown, 2002; Matthews and Buchan, 2003). While
421 accepting that the WFM is a significant simplification of reality the level of
422 abstraction is not so great that practitioners and other stakeholder fail to re-
423 late to the analysis being presented. By representing the management system
424 in significant detail and using historical cases to parameterise the WFM the
425 subsequent counter-factual analysis is made more credible.

426 The location chosen for the case-study is Bronydd Mawr, near Brecon in
427 Powys, mid-Wales. This is an upland area between intensively managed low-
428 land and extensively managed hills. It is less productive and has a narrower
429 range of enterprise options than the equivalent lowland enterprise and is less
430 likely to receive payments linked to natural-heritage management which are
431 concentrated in the hills. The farm has 188ha of permanent pasture and access
432 to additional areas of rough grazings. The geographic location, elevation and
433 climate mean that the farm has been defined as severely disadvantaged within
434 the less-favoured areas scheme.

435 The scenarios analysed are incremental rather than radical. The primary land

436 using and wealth generating activity is still assumed to be agriculture. While
437 there are opportunities beyond the agricultural sector, there is anecdotal ev-
438 idence of resistance to diversification and a desire for opportunities to “be
439 allowed to farm”. For the farming systems considered here, diversification or
440 radical changes to enterprise mix is unlikely given the difficulties in generat-
441 ing capital surpluses for re-investment, or in obtaining finances from outside
442 sources. With the removal of CAP quotas, and payment methods that tended
443 to lock in patterns of management, it is worthwhile to consider a wider range
444 of management regimen.

445 Three management regimen scenarios were compared - sheep only, sheep with
446 spring-calving suckler cattle and sheep with autumn-calving suckler cattle.
447 These regimen are assessed over three periods 2002/3, 2004/5 and 2005/6.
448 The first is the reference period for calculating entitlements for SFP, with the
449 two remaining periods allowing the assessment of the immediate impact of the
450 reforms. The CAP reform scenario is a fully decoupled single farm-payment
451 on an historic entitlement basis, with modulation of 5%.

452 (1) Sheep only

453 The management regimen for the sheep system is common to all three
454 scenarios (with differences in the number of stock) and is presented in
455 Figure 3 below.

456 [Fig. 3 about here.]

457 The sheep are upland cross-breed (Cheviot ewes with Suffolk rams)
458 with a ewe weight of 50kg at mating. Lambs produced are finished (c.
459 41kg) on grass for sale in the second week of October. Accounting for
460 ewe and lamb mortality and ewe breeding failure the typical finished
461 lamb percentage is 107%. Ewes with singles are out-wintered, with sup-

462plementary feeding of sugar-beet pulp (SBP) and distillers grains (DG)
463in the last two months of pregnancy. Ewes with twins are housed from
464January and fed ad lib silage supplemented by SBP and DG for the last
465month of pregnancy and the first month of lactation. At other times all
466stock are either on permanent pasture or silage aftermath. The energy
467requirement profiles for twin and single bearing ewes for the diets defined
468are shown in Figure 4(a) and (b). Twin-bearing ewes can be seen to lose
469body tissue (condition) in late pregnancy and in the first two months of
470lactation. This condition is regained in the three months prior to tugging.
471For single-bearing ewes the energy profile is neutral, with marginal loss
472of condition in late pregnancy. Replacements are bought in November.

473The grazed pasture has a low-input regimen (50kg/ha of N applied in
474April). The system requires a relatively small area of silage to which 87
475kg/ha N is applied in May). This is harvested in a single cut in early July,
476with the aftermath grazed later in the year. The stocking rate was set at
47710.5 ewes per ha over 188ha (173ha grazed and 15ha ensiled) for a target
478flock size of 1964. This was consistent with the utilisation constraints (at
47947% and 82% for grazing and silage) and the limits of housing (500). The
480flock size was also consistent with two full-time workers.

481 [Fig. 4 about here.]

482 (2) Spring-cattle and sheep

483For the sheep with cattle scenarios the sheep numbers are reduced to
4841000 but at a higher stocking rate of 11.3 ewes per ha (50% utilisation
485of pasture and 80% utilisation of silage). The numbers ensure that a
486specialist shepherd is fully employed with the stocking rate adjusted such
487that the two enterprises use roughly equal areas of the farm.

488Figure 5 shows the management regimen for the spring-calving suckler

489 herd. The suckler cattle modelled are pure-bred Welsh blacks with a live-
490 weight of 550kg at mating. The calves are born in April (to avoid, as
491 far as possible, clashing with lambing), and sold at weaning in October
492 (222kg and 238kg live-weight for heifers and steers respectively). The
493 cattle are housed from October to end of April (a month longer than the
494 average for the uplands in the UK). Cows are fed silage when housed,
495 supplemented by barley and high-protein supplements in late pregnancy
496 and early lactation until turned out onto grass. Calves are fed with a high-
497 protein supplement for the last three months before weaning, at seven
498 months, to ensure growth targets are met. Calves are sold at weaning in
499 October. Replacements are bought in June. The grazing is managed as
500 per the all-sheep scenario. Figure 6 shows the energy requirement profile
501 derived for the spring-calving sucklers.

502 [Fig. 5 about here.]

503 [Fig. 6 about here.]

504 (3) Autumn-cattle and sheep

505 For the autumn-calving system the herds and transition paths are com-
506 mon. The differences are in terms of the parameterisation of the herds.
507 Calves are born in September, over wintered indoors and then finished
508 outdoors from May. The calves are weaned in July and finished for sale
509 in October at 13 months old (379 and 422 kg live-weight for heifers and
510 steers respectively). Both calves and sucklers receive supplementary feed-
511 ing in addition to silage when housed, with the calves receiving additional
512 supplements to ensure target sale weights are achieved. Replacements
513 are bought in July. Figure 6(b) shows the energy requirements for the
514 autumn-calving sucklers.

515 The scenarios assume published historic or current variable and fixed cost rates
516 and output prices (Chadwick, 2004, 2002). Access to labour or contractors is
517 not limited.

518 **5 Results**

519 *5.1 Sheep only*

520 Figure 7 shows a stock profile of the sheep only scenario and summarises the
521 numbers of animals, the grazing and silage areas and their utilisation, the
522 fodder requirements and sources. The overall stocking rate is 11.45 per ha for
523 a total of 1964 breeding ewes. The profile of the stock numbers is presented
524 in Figure 7 (a). This number is limited by the amount of housing available
525 (a maximum of 500 ewes can be housed). The break down of the land use
526 plan for the farm is presented in Figure 7(c)). Only a small area of silage is
527 required (13.5ha of 188ha) since all but the twin-bearing ewes are out-wintered
528 on the grazings. The fodder requirements and their sources are presented in
529 Figure 7(d)

530 [Fig. 7 about here.]

531 Figure 8(a) presents the labour profile for the system, assuming two full time
532 workers with minimal machinery and contracting out all silage operations.
533 This shows the peak in labour demand during lambing, when to provide 24-
534 hour cover an additional worker is required. Otherwise the utilisation rate is
535 77 %. The system does require regular overtime to be worked with 217 hours
536 per annum required.

538 *5.2 Spring-calving sucklers plus sheep*

539 The stock profile for the sheep enterprise in the spring-cattle plus sheep sce-
540 nario shares the features of the sheep-only scenario and is not therefore pre-
541 sented in full. The stocking rate is approximately 11.25 per ha with a grazed
542 area of 81ha and a silage area of 8ha.

543 Figure 9 is a stock profile of the spring-calving sucklers system. The enterprise
544 has the stock profile shown in Figure 9(a) with a breeding herd of 190 cows,
545 and a stocking rate of 1.92 per ha. The stocking rate profile in standardised
546 livestock units (LSU) is shown in Figure 9(b). The breeding herd size is set
547 so that the maximum LSU value (in October when the calves are 6 months
548 old and therefore included in the LSU count) is just below the threshold for
549 the lower rate extensification supplement to the suckler cow premium (1.8 per
550 ha). This rate is achieved by offsetting the higher stocking rate of the cattle
551 enterprise against that of the sheep enterprise. While it could be possible to
552 move the stock earlier and thus have a larger breeding herd, the available
553 pasture resources are close to capacity with grazing utilisation of 52% and
554 silage utilisation of 81% (Figure 9(c)). For this system it is notable that the
555 production of fodder from silage aftermath provides the majority of the fodder.
556 Silage aftermath productivity from single cut systems is set at 50% (5t/ha)
557 of total productivity (10t/ha for 87kg/ha N) (Chadwick, 2004). Figure 9(d)
558 shows the profile of the fodder requirements with peaks in late pregnancy
559 (April) and when finishing the calves (September and October).

561 Figure 8(b) presents the labour profile for the spring-calving sucklers with
562 sheep system, assuming two full-time and one part-time workers (40 and 20
563 hours respectively) with minimal machinery and contracting out all silage
564 operations. The pattern is again skewed towards operations in spring. The
565 main period of calving has been set to occur in April to avoid clashing directly
566 with the March lambing and the two thus combine to give a sustained period
567 of activity for ten weeks. Again a seasonal worker is employed to provide 24-
568 hour cover for the 10 week lambing and calving period. The overall labour
569 utilisation for the year is 79 %. This system requires less overtime at 52 hours
570 per annum.

571 *5.3 Autumn-calving sucklers plus sheep*

572 The stock profile for the sheep system is as defined for the spring-calving suck-
573 lers scenario. Figure 10 is the stock profile for the autumn-calving sucklers sys-
574 tem. The autumn-calving system is based on a breeding herd of 160 animals,
575 at 1.6 per ha. The calves are retained longer in the Autumn-calving system
576 (300 days to weaning plus 60 days as store cattle before sale, compared with
577 220 days and sold at weaning for the spring-calving scenario). Consequently
578 fewer but larger calves are sold (133 compared to 162), (Figure 10(a)). There
579 is a sustained period when stocking rates are close to the 1.8 LSU/ha limit,
580 (Figure 10(b)) with the sheep enterprise again offsetting the higher rate of
581 cattle stocking. The balance between grazing and silage land is the same as
582 for the spring-calving scenario (Figure 10(c)). The demand for fodder, how-
583 ever, peaks more strongly in September which can pose significant problems

584 for late season pasture management, Figure 10(d). The system also requires
585 more extended periods of supplementation, for example throughout the winter
586 lactation with consequences for the financial viability of the system.

587 [Fig. 10 about here.]

588 Figure 8(c) presents the labour profile for the autumn-calving sucklers with
589 sheep system, with the same labour and contracting assumptions as the spring-
590 calving system. This system has two, five-week peaks of activity at lambing
591 and calving but otherwise has similar levels of utilisation (78%). The synergies
592 between the sheep and cattle enterprises are such that only 39 hours of over
593 time are required.

594 5.4 *Financial Analysis*

595 For each of the management regimen a financial analysis was undertaken for
596 the years 2002/3, 2004/5 and 2005/6. The results are tabulated in Tables 1,2
597 and 3. The year 2002/3 was chosen as this is the reference year for determining
598 the value of the entitlements for 2005/6, while 2004/5 was chosen to highlight
599 the changes due to the introduction of the reformed CAP in 2005/6. For each
600 scenario the gross and net margins are presented with breakdowns of the
601 sources of income and costs, the bases of these figures are presented in an
602 appendix to the paper.

603 The incomes from grants under Pillar I and Pillar II of the CAP are high-
604 lighted, and the net effect of the SFP introduction calculated. Where required,
605 quotas are assumed to be held. The farm is zoned as severely disadvantaged
606 and is thus entitled to the higher rate of payments from the less-favoured area

607 scheme *Tir Mynydd*. For 2005/6 the assumption is that the farm will qualify
608 for the Tir Cynnal entry-level agri-environment scheme and that payments
609 will be as outlined in the proposals.

610 Since much of the labour for such enterprises is met from within the farm-
611 family then enterprise viability may not depend on ability to meet statutory
612 wage rates. It is informative, therefore, to determine the salaries per full-time
613 equivalent (FTE) (gross margins minus non-labour fixed-costs per FTE). This
614 provides an indicator of the relative incomes from these enterprises. The value
615 of the income may be increased where there is on-farm accommodation at zero
616 cost.

617 Table 1 shows that the financial position of the sheep-based enterprise im-
618 proved from 2002/3 to 2004/5 with much of the improvement due to the
619 increased value of cast ewes, but the increased value of the subsidies is also
620 significant. Variable costs are higher but not by enough to offset the gains in
621 output. With two full-time workers supplemented by contract labour during
622 lambing the net margins were negative in 2002/2 and positive for 2004/5. For
623 2004/5 the effect of introducing the SFP is to effect a 18.6% cut in income
624 from Pillar I subsidies, but this is balanced by 48% increase in Pillar II income
625 (though from a much lower base). This assumes that the enterprise would gain
626 access to the Tir Cynnal entry level agri-environment scheme but this seems
627 reasonable given the management regimen. Given these assumptions the net
628 impact of SFP introduction is a cut of 4.6% in support payments, consequently
629 reducing net margins from almost £2.28 to just above £1.40 per lamb sold.

630 [Table 1 about here.]

631 For the 1000-ewe sheep enterprise combined with cattle the marginally higher

632 stocking-rate means a consequently greater net loss from reductions in the per
633 head Pillar I payments that is not compensated for by the area based agri-
634 environment and less-favoured-area payments (a net loss of 5.4%). The 1000-
635 ewe enterprise in 2004/5 and the 2005/6 would make a positive contribution
636 to the overall profitability of £4,805 and £3,728. As previously noted, the
637 pattern of demand for labour in the 1000-ewe with autumn-calving sucklers
638 also means that there are synergies that can be exploited to reduce the need
639 for overtime.

640 Table 2 shows that the financial position of the spring-calving suckler enter-
641 prise in gross margin terms deteriorated from 2002/3 to 2004/5, with increased
642 support payments offset by the reduction in sales income and increases in op-
643 erations costs. For 2005/6 the gross margins are further eroded by a net re-
644 duction in support of 6.7% based on the same assumptions as the sheep-only
645 scenario. There is also uncertainty over the value of cast cows for 2005/6. In
646 the scenario to date these have been disposed of outwith the food chain with
647 farmers compensated at a fixed rate per kg as part of the over thirty-months
648 scheme (OTMS). With the introduction of a BSE testing and sale regimen, the
649 market and hence value is uncertain. The FTE values are low and declining.

650 [Table 2 about here.]

651 Table 3 presents the financial profile for the autumn-calving suckler enterprise.
652 This has seen a pattern decline in the profitability of the enterprise similar
653 to the spring-sucklers. In 2002/3 the enterprise was close to break even at
654 standard wage rates but since then the FTE values have fallen significantly.
655 This decline reflects reduced sale prices and increased operational costs. The
656 introduction of SFP has a net reduction in support of 8.1%.

657 The autumn-sucklers enterprise is generally more profitable than the spring
658 sucklers since the live-weight sold is greater and the variable and fixed costs
659 comparable. Variable costs are comparable with the spring calving sucklers de-
660 spite the autumn calves and sucklers requiring greater supplementary feeding
661 since the smaller suckler herd requires fewer replacements and has lower op-
662 erational costs. Fixed costs are marginally higher reflecting the larger housing
663 requirements.

664 [Table 3 about here.]

665 **6 Discussion and Conclusions**

666 The scenarios presented show the marginal nature of productivist agriculture
667 in the uplands of Wales. For both cattle enterprises, gross margins are nar-
668 row and difficult to increase. Fixed costs have been reduced by eliminating,
669 as far as possible, on-farm machinery and contracting machinery- and labour-
670 intensive field operations. Even so, net margins are small and frequently nega-
671 tive, reducing effective wage rates for family farms. Since labour is the largest
672 remaining fixed cost, increasing net margins would require increasing the num-
673 bers of cattle per FTE. This would probably have to be achieved by reducing
674 staff numbers since intensifying grazing is probably not an option. While not
675 impossible (rates of 300 cattle per person have been achieved with capital in-
676 tensive systems) the suckler-cattle enterprises are not generating the income
677 to finance the capitalisation and the returns on investment probably do not
678 justify commercial investment. The systems remain vulnerable to price fluctu-
679 ations and would be eliminated if returns on sales were at world market prices
680 (£0.75 per kg).

681 The sheep enterprise with its lower fixed costs (particularly operations and
682 contractor costs) has better prospects but is clearly still vulnerable to price
683 fluctuations (with negative net margins in 2002/3). The possibility must there-
684 fore exist that sheep enterprises will displace cattle in the uplands, with cattle
685 moving increasingly to more productive and more heavily capitalised lowland
686 sites.

687 The impacts of the reforms in financial terms are significant, but the negative
688 impacts have been somewhat offset by the introduction of entry level agri-
689 environment schemes within Pillar II. The full agri-environment scheme, Tir
690 Gofal, has been heavily over-subscribed and it is likely that there will be a
691 strong take up of the Tir Cynal schemes. The scope of the scheme and the
692 measurable outcomes in terms of improvements in agri-environmental condi-
693 tion are uncertain. Without demonstrable increases in public-goods it is likely
694 that these schemes will simply be seen as an alternative way of making direct
695 payments to producers.

696 By fully decoupling SFP from particular patterns of land use and manage-
697 ment, beyond the minimum standards defined in the GEAC regulations, the
698 CAP reforms have provided a significant freedom for land managers to adapt
699 to changed circumstances. While a number of adaptation scenarios to increase
700 profitability have been mooted, including specialisation, vertical and horizon-
701 tal integration and cooperation (Scottish Enterprise Grampian, 2001) none
702 of these seem as likely as extensification. By way of example reducing the
703 spring-calving cattle herd to 100 and going to a single worker (with the assis-
704 tance as possible from the 1000-ewe enterprise) turns around the profitability
705 of the system (Table 4). Indeed, for a cattle-based enterprise, short of failing
706 to comply with GEAC conditions there seems little financial incentive to en-

707 gage in agricultural activity at all. The SFP is not, however, intended as a
708 long term support mechanism with increasing rates of modulation likely to
709 be imposed in the short and medium term. The SFP does, however, provide
710 a means to increase the financial adaptive capacity of systems in the short
711 term. The need for land-based business diversification and pluriactivity would
712 seem likely to increase. There is thus the need for research which integrates
713 agricultural systems and wider rural development in a post-productivist policy
714 environment.

715 [Table 4 about here.]

716 The wider consequences of this extensification or de-stocking are less clear. A
717 move to increased numbers of sheep in the uplands would reduce further, the
718 already highly marginal financial viability of hill sheep systems, unless these
719 are supported for delivering natural heritage management benefits. Reduced
720 cattle numbers would have implications for viability and employment within
721 the agricultural services and processing industries. If imports are substituted
722 for upland production there there will, depending on source, be implications
723 for: food quality and safety; animal welfare and environmental degradation.
724 The local consequences for the environmental may be positive, reducing the
725 intensity of management may have positive consequences for bio-diversity but
726 changes to the aesthetics of landscape may make the upland less attractive
727 for recreation. There are significant opportunities to explore further the im-
728 plications of land-manager adaptations to the CAP reform to better inform
729 all those concerned with the formulation and implementation of rural policy.

730 **Acknowledgements**

731 The research for this paper is funded by the Scottish Executive Environment

732 and Rural Affairs Department and is coordinated with the DEFRA upland
733 systems research programme.

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809 This appendix presents the basis of the financial analysis presented in Sec-
810 tion 5.4.

811 [Fig. 11 about here.]

812 [Fig. 12 about here.]

813 [Fig. 13 about here.]

814 List of Figures

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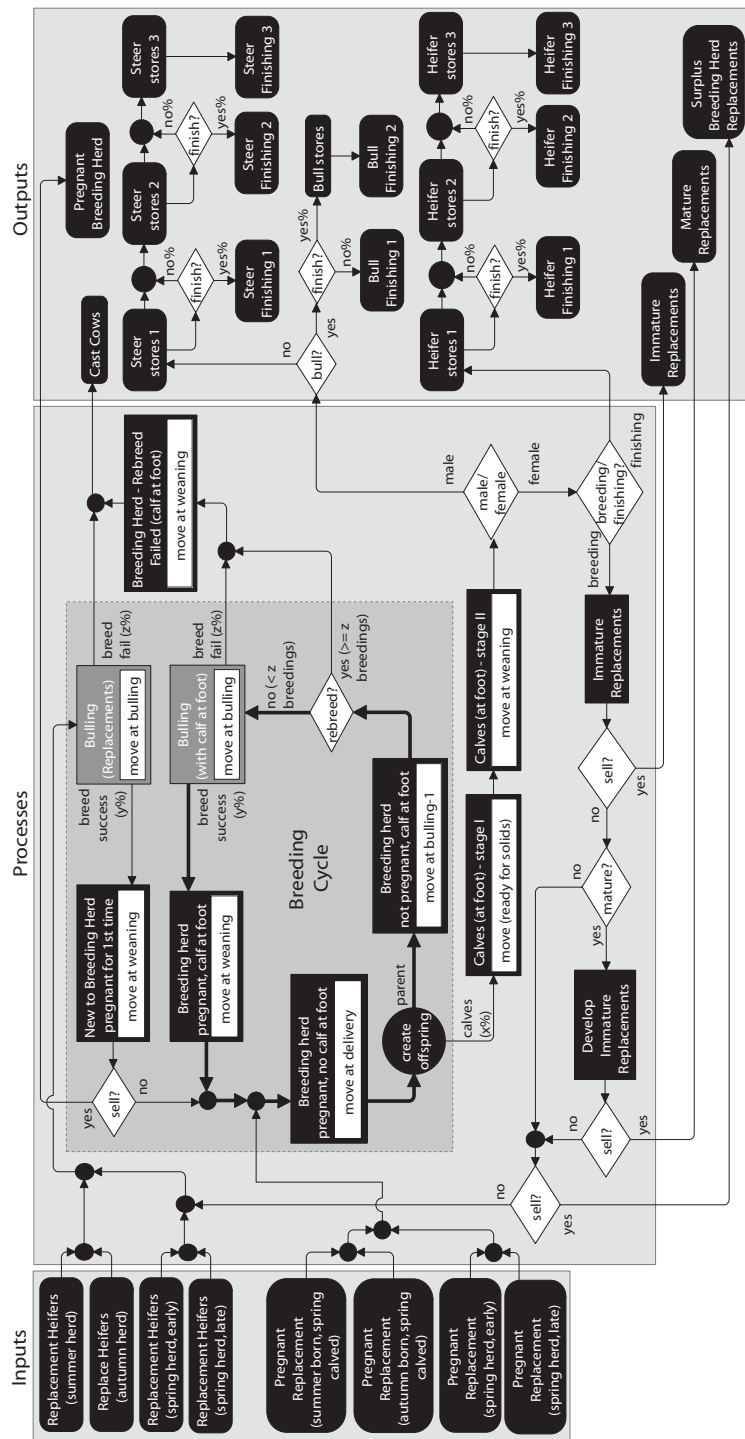


Fig. 1. Exemplar state-transition diagram for a generic beef-cattle system.

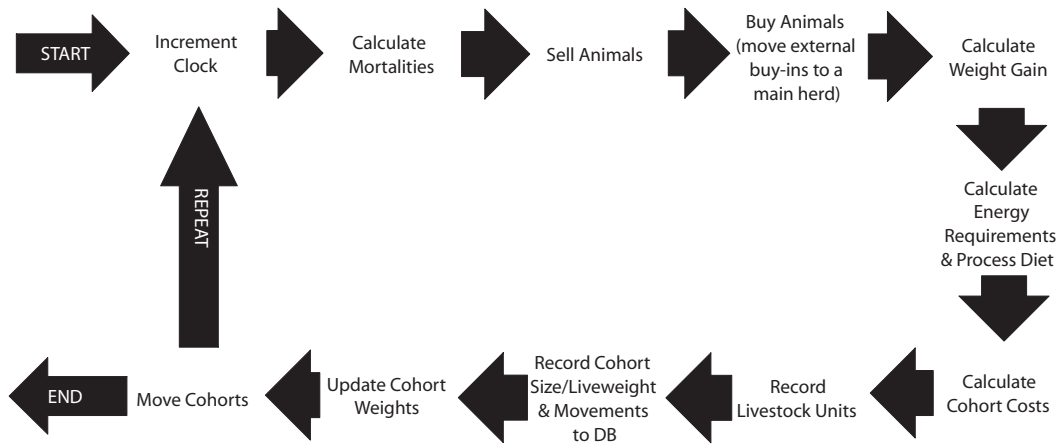
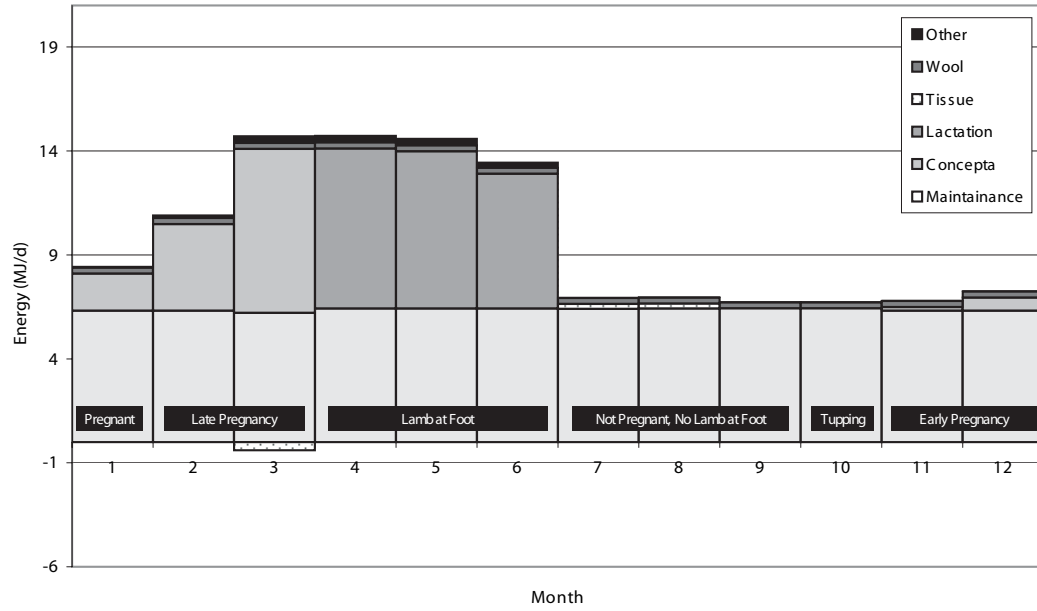


Fig. 2. The steps performed in each time increment of the LSM

(a) Upland Sheep Breeding Flock - Single Lamb Bearing Ewes



(b) Upland Sheep Breeding Flock - Twin Lamb Bearing Ewes

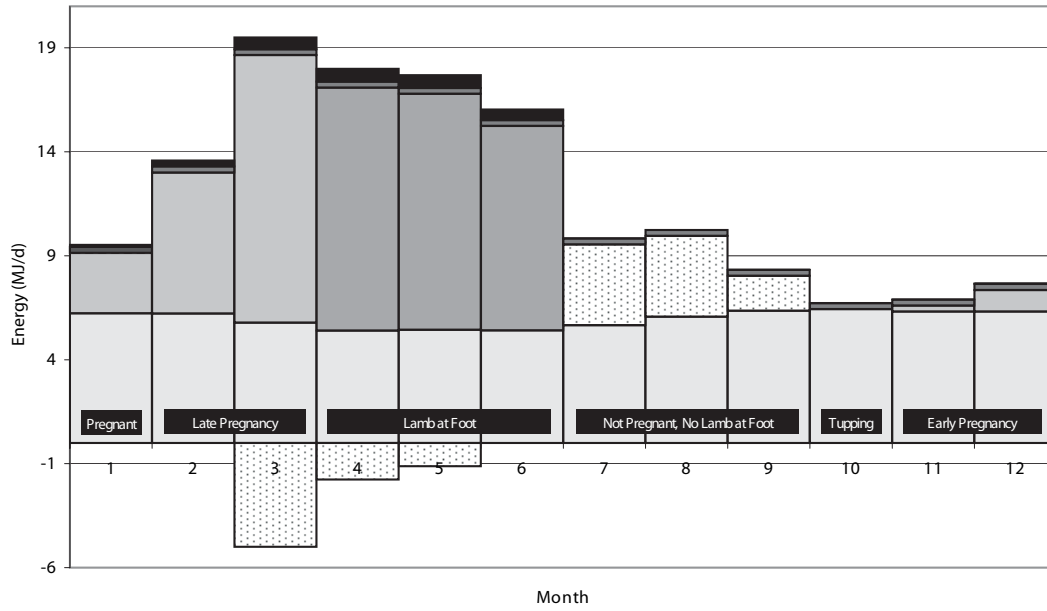


Fig. 4. Energy requirements profile for twin and single bearing ewes.

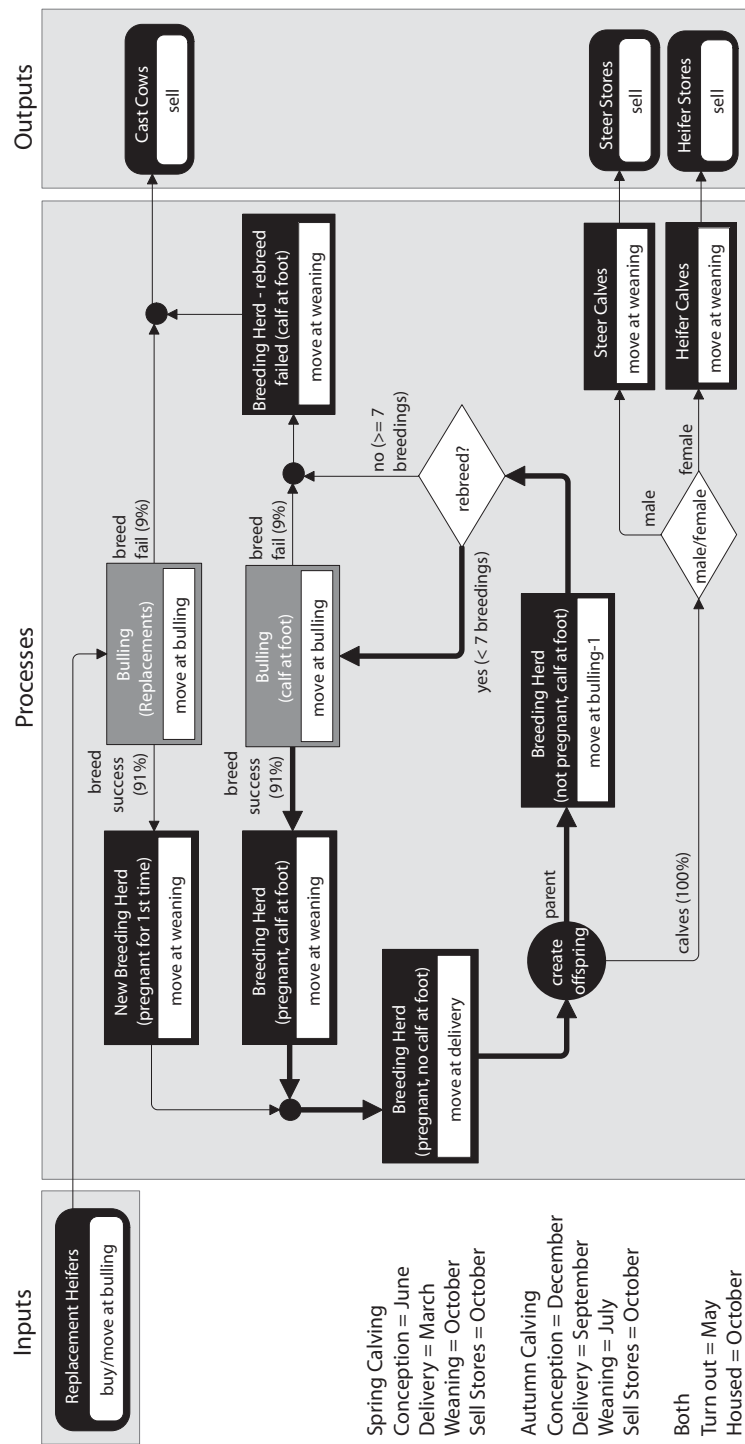
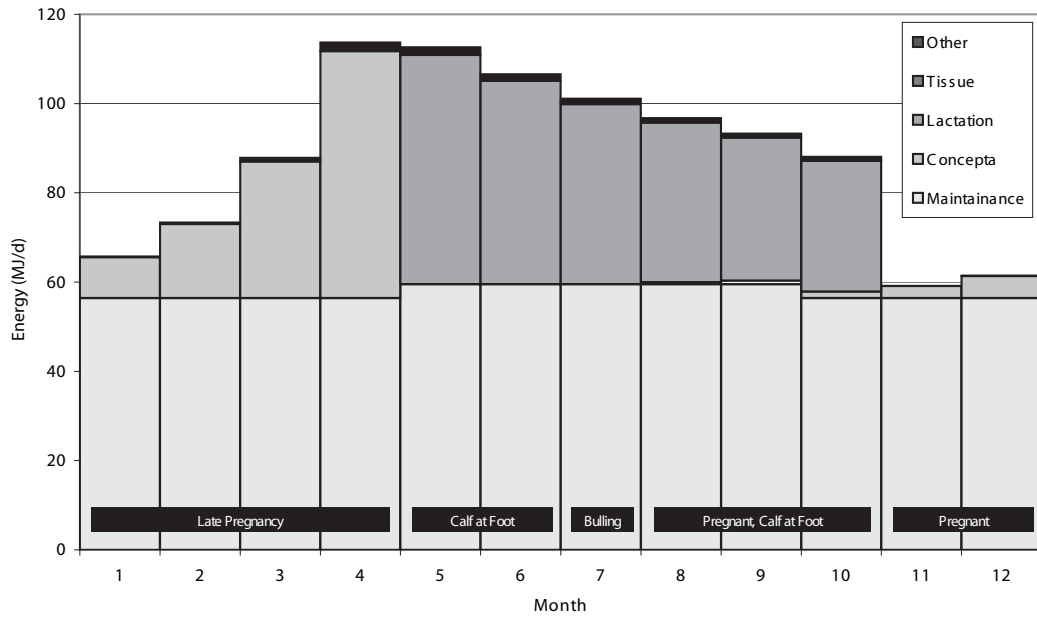


Fig. 5. Spring-calving suckler herd with calves sold at weaning

(a) Suckler Cattle Herd - Spring Calving



(b) Suckler Cattle Herd - Autumn Calving

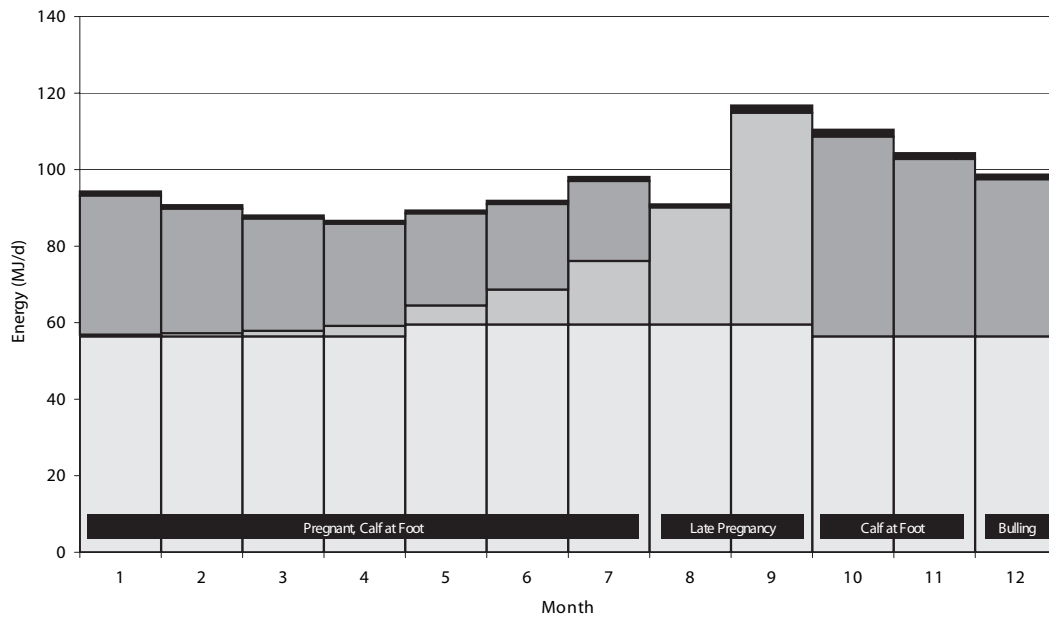


Fig. 6. Energy requirements profile for spring and autumn calving suckler cattle.

Sheep - Fodder Requirements - 1964 breeding Ewes

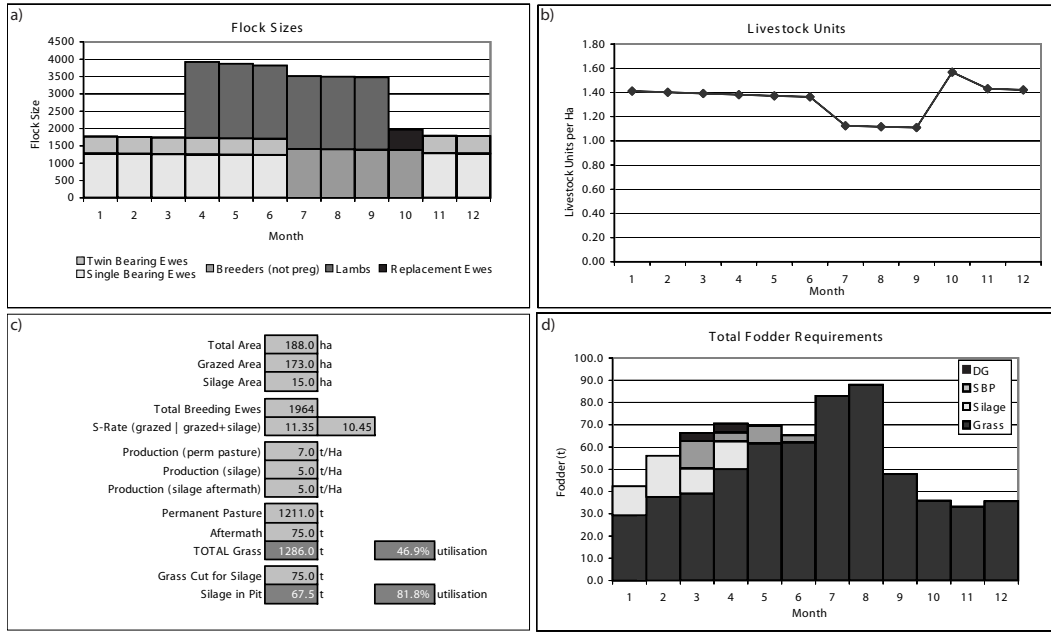


Fig. 7. Stock profile of the sheep only scenario.

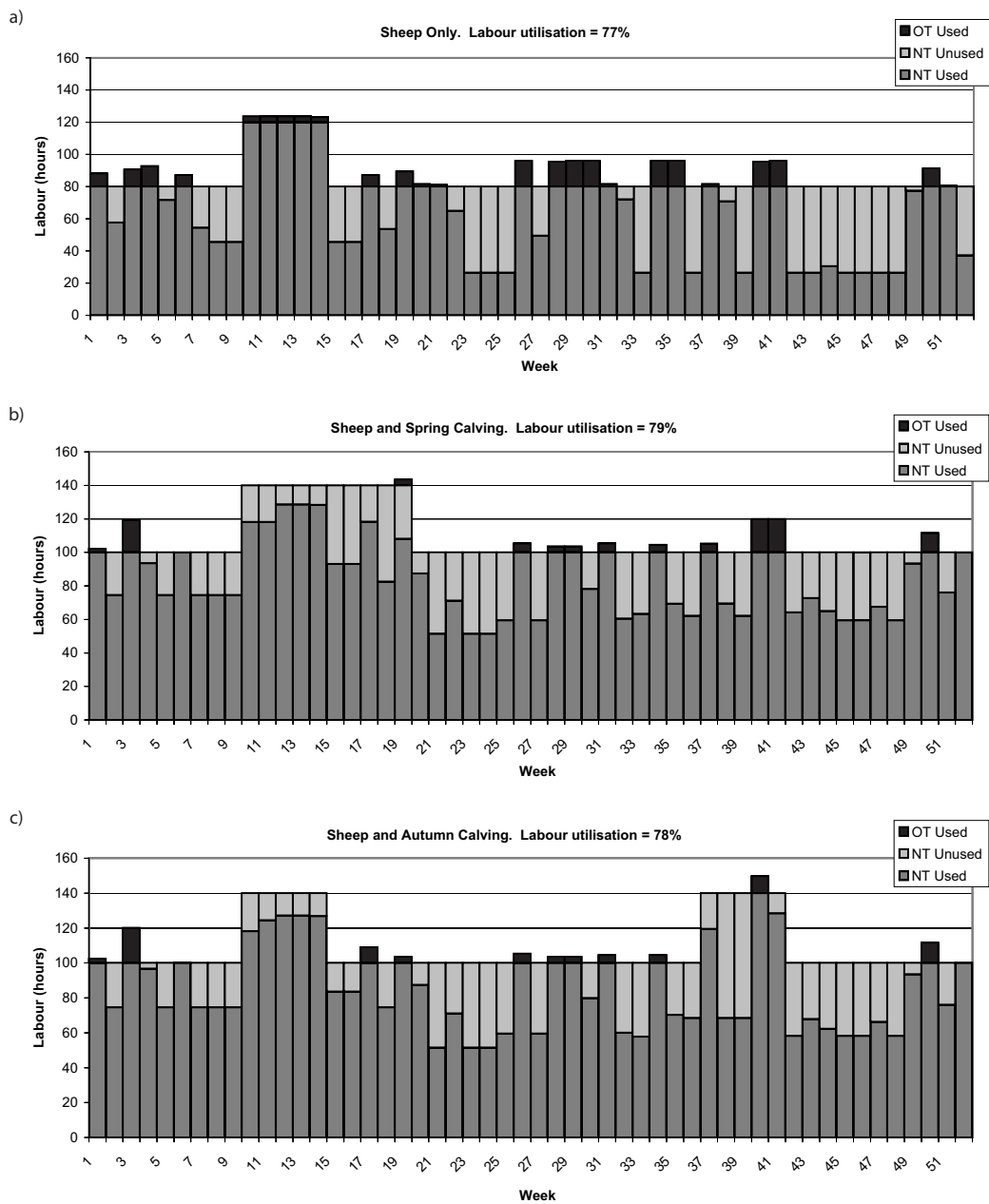


Fig. 8. Labour profiles of the three management regimen.

Spring Cattle Scenario - Fodder Requirements - 190 sucklers

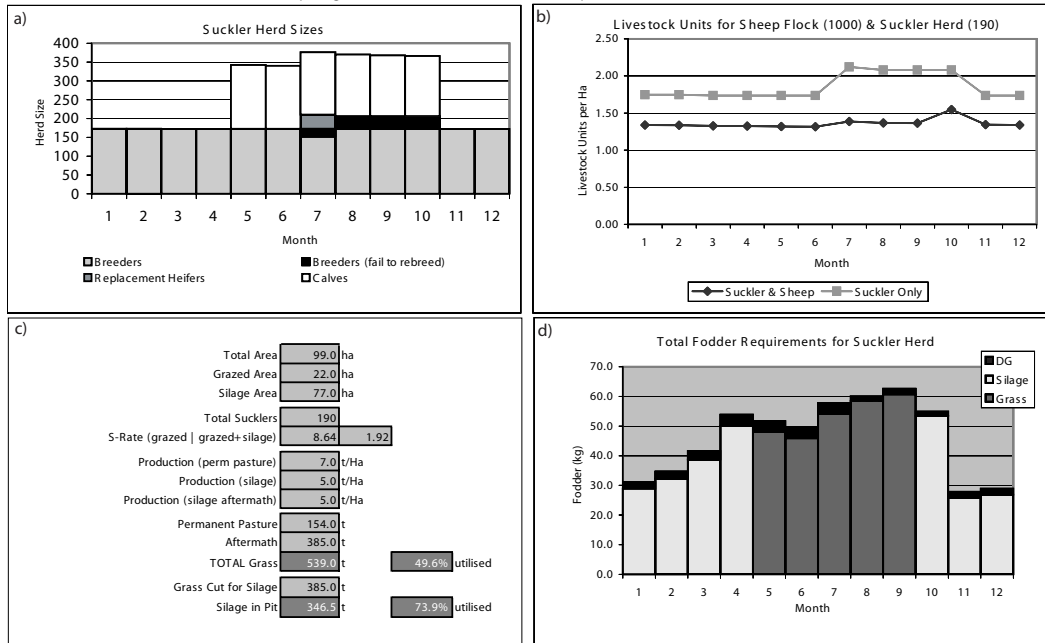


Fig. 9. Stock profile of the spring-calving sucklers scenario.

Autumn Cattle Scenario - Fodder Requirements - 160 sucklers

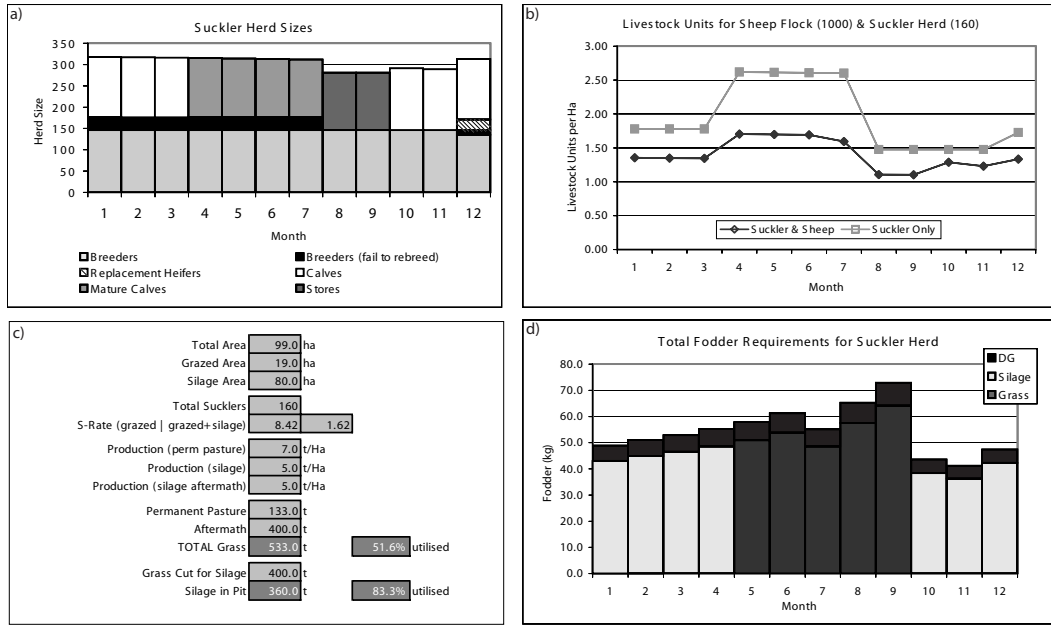


Fig. 10. Stock profile of the autumn-calving sucklers scenario.

Item	Units	2002/03			2004/5			2005/6			Change 2005-6		
		All Sheep -1964			All Sheep -1964			All Sheep -1964					
		Value	Rate (£)	Amount (£)	Value	Rate (£)	Amount (£)	Value	Rate (£)	Amount (£)			
Outputs													
Finished lambs	per lamb	2081	£32.00	£66,592	2081	£42.00	£87,402	2081	£42.00	£87,402			
Cast ewes (age and breed fall)	per cast ewe	431	£18.00	£7,758	431	£35.00	£15,085	431	£35.00	£15,085			
Wool sales	per animal	1712	£1.63	£2,791	1712	£1.63	£2,794	1712	£1.63	£2,794			
Sales				£77,141			£105,281			£105,281			
Support													
Sheep annual premium	per ewe	1964	£12.62	£24,786	1964	£14.22	£27,928	1964	£11.99	£23,546			
LFA supplement	per ewe	1964	£4.21	£8,268	1964	£4.74	£9,309	1964	£4.00	£7,855			
Pillar I				£33,054			£37,237			£31,401	-5,836 -18.6%		
Tir Mynydd	per ha	na	188	£22.75	£4,277	na	188	£22.75	£4,277	188	£22.75	£4,277	
Tir Cynnal	per ha	na	188	£21.28	£4,001	na	188	£21.28	£4,001	188	£21.28	£4,001	
Pillar II				£4,277			£4,277			£8,278	£4,001 48.3%		
Pillar I + II				£37,331			£41,514			£39,679	-1,835 -4.6%		
Sales + Support				£114,472			£146,795			£144,960			
Replacements													
Ewe replacements	per animal	572	£45.00	£25,740	572	£70.00	£40,040	572	£70.00	£40,040			
Ram replacements (share)	per ewe	1964	£3.20	£6,285	1964	£3.20	£6,285	1964	£3.20	£6,285			
Replacement Costs				£32,025			£46,325			£46,325			
Operations				£82,447			£100,471			£98,635			
Crude protein	per tonne	23.1	£142.00	£3,280	23.1	£139.00	£3,211	23.1	£139.00	£3,211			
Sugar beet pulp	per tonne	17.5	£102.00	£1,785	17.5	£105.00	£1,838	17.5	£105.00	£1,838			
Vet, drug and dip	per ewe	1964	£4.71	£9,250	1964	£4.00	£7,856	1964	£4.00	£7,856			
Bedding	per twin	497	£1.68	£835	497	£1.68	£835	497	£1.68	£835			
Commission, levies, haulage, shearing, scanning ; per ewe	1964	£6.35	£12,471	1964	£6.92	£13,591	1964	£6.92	£13,591	1964	£6.92	£13,591	
Operations Costs				£27,622			£27,330			£27,330			
Fodder				£54,825			£73,140			£71,305			
Fodder Costs	per ewe	1964	£11.34	£22,272	1964	£11.34	£22,272	1964	£11.34	£22,272			
GROSS MARGINS				£32,553			£50,869			£49,033			
GROSS MARGINS per LAMB sold				£15.64			£24.44			£23.56			
FTE				2.0			2.0			2.0			
Salary Costs				£36,560			£38,040			£38,040			
Overtime				£1,598			£1,758			£1,758			
Operations Costs				£4,517			£4,517			£4,517			
Contractor Costs				£1,667			£1,805			£1,805			
Fixed Costs				£44,342			£46,119			£46,119			
NET MARGINS				£11,789			£4,749			£2,914			
NET MARGINS per LAMB sold				£5			£2			£1			
Per FTE break even				£13,328			£22,745			£21,668			

Fig. 11. Financial profile of the sheep only scenario.

Item	Units	2002/3 Spring-calve+Finish			2004/5 Spring-calve+Finish			2005/6 Spring-calve+Finish			Change 2005-6
		Value	Rate (£)	Amount (£)	Value	Rate (£)	Amount (£)	Value	Rate (£)	Amount (£)	
Outputs											
Calf sales steers	kg live weight	20230	£1.40	£28,322	20230	£1.15	£23,265	20230	£1.15	£23,265	
Calf sales - heifers	kg live weight	17094	£0.95	£16,239	17094	£1.10	£18,803	17094	£1.10	£18,803	
All sales (kg)		37324			37324			37324			
Sales				£44,561			£42,068			£42,068	
Compensation											
Cost cows	kg live weight	18700	£0.52	£9,633	18700	£0.53	£9,923	18700	£0.53	£9,923	
Support											
Suckler Cow Premium	per suckler	190	£148.00	£28,120	190	£161.96	£30,772	190	£140.60	£26,714	Modulator 0.95
Beef special premium	per steer calf	na			na			na			
Pillar I				£28,120			£30,772			£26,714	-£4,058 -15.19%
Tir Mynydd	per ha	99	£22.75	£2,252	99	£22.75	£2,252	99	£22.75	£2,252	
Tir Cynnal	per ha			£950			£950	99	£21.28	£2,107	
Pillar II				£2,252			£2,252			£2,107	48.33%
Pillar I and II				£30,372			£33,025			£31,073	-£1,952 -6.28%
Sales, Comp and Support				£84,567			£85,016			£83,064	
Replacements											
Replacements (share)	per replacement	35	£-700.00	£-24,500	35	£-700.00	£-24,500	35	£-700.00	£-24,500	
Bull replacements (share)	per 200 sucklers	0.95	£-2,000.00	£-1,900	0.95	£-2,000.00	£-1,900	0.95	£-2,000.00	£-1,900	
Calf replacements (share)	per suckler	190	£-5.00	£-950	190	£-5.00	£-950	190	£-5.00	£-950	
Replacement Costs				£-27,350			£-27,350			£-27,350	
Operations costs				£57,217			£57,868			£55,714	
Operations costs											
Cow concentrates	per tonne	19	£-120.00	£-2,280	19	£-125.00	£-2,375	19	£-125.00	£-2,375	
Calf concentrates	per tonne	16.7	£-140.00	£-2,338	16.7	£-145.00	£-2,422	16.7	£-145.00	£-2,422	
Vet, drug and dip	per suckler	190	£-20.00	£-3,800	190	£-27.00	£-5,130	190	£-27.00	£-5,130	
Bedding	per suckler equiv	220.5	£-50.00	£-11,025	220.5	£-50.00	£-11,025	220.5	£-50.00	£-11,025	
Commission, levies, haulage, scar per suckler		190	£-22.00	£-4,180	190	£-23.00	£-4,370	190	£-23.00	£-4,370	
Operations Costs				£-23,623			£-25,322			£-25,322	
Fodder				£33,594			£32,344			£30,393	
Fodder											
Feed costs - silage	per ha	77	£-98.00	£-7,546	77	£-100.00	£-7,700	77	£-100.00	£-7,700	
Feed costs - grazing	per ha	22	£-98.00	£-2,156	22	£-90.00	£-1,980	22	£-90.00	£-1,980	
Fodder Costs				£-9,702			£-9,680			£-9,680	
GROSS MARGIN				£23,892			£22,684			£20,713	
GROSS MARGINS per kg				£0.64			£0.61			£0.55	
FTE				1.5			1.5			1.5	
Salary Costs				£-26,070			£-26,070			£-26,070	
Overtime				£-383			£-421			£-421	
Operations Costs				£-8,290			£-8,290			£-8,290	
Contractor Costs				£-3,793			£-4,008			£-4,008	
Fixed Costs				£-38,536			£-38,787			£-38,787	
NET MARGINS				£-14,644			£-16,122			£-18,074	
NET MARGINS per kg sold				£-0.39			£-0.43			£-0.48	
Per person break even				£7,873			£6,913			£5,611	

Fig. 12. Financial profile of the spring-calving sucklers with sheep scenario.

Item	Units	2002/3 Autumn-calve+ Finish			2004/5 Autumn-calve+ Finish			2005/6 Autumn-calve+ Finish			Change 2005-6
		Parameter	Rate (£)	Amount (£)	Parameter	Rate (£)	Amount (£)	Parameter	Rate (£)	Amount (£)	
Outputs											
Calf sales steers	kg live weight	27852	£1.10	£30,637	27852	£1.05	£29,245	27852	£1.05	£29,245	
Calf sales - heifers	kg live weight	25393	£0.95	£24,123	25393	£1.00	£25,393	25393	£1.00	£25,393	
All sales (kg)		53245			53245			53245			
Sales				£54,761			£54,638			£54,638	
Compensation											
Cost cows	kg live weight	14850	£0.52	£7,650	14850	£0.53	£7,880	14850	£0.52	£7,650	
Support											
Suckler Cow Premium	per suckler	160	£148.00	£23,680	160	£161.96	£25,914	160	£140.60	£22,496	
Beef special premium	per steer calf	66	£114.16	£7,535	66	£128.60	£8,488	66	£108.45	£7,158	
Pillar I				£31,215			£34,401			£29,654	-£4,747 -16.01%
Tir Mynydd	per ha	99	£22.75	£2,252	99	£22.75	£2,252	99	£22.75	£2,252	
Tir Cynnal	per ha			£2,252			£2,252	99	£21.28	£2,107	£2,107 48.33%
Pillar II				£33,467			£36,653			£34,013	-£2,641 -7.76%
Sales, Comp and Support				£95,877			£99,171			£96,300	
Replacements											
Replacements (share)	per replacement	27	£-700.00	£-18,900	27	£-700.00	£-18,900	27	£-700.00	£-18,900	
Bull replacements (share)	per 200 sucklers	0.8	£-2,000.00	£-1,600	0.8	£-2,000.00	£-1,600	0.8	£-2,000.00	£-1,600	
Calf replacements (share)	per suckler	160	£-5.00	£-800	160	£-5.00	£-800	160	£-5.00	£-800	
Total reps costs				£-21,300			£-21,300			£-21,300	
Operational Costs				£74,577			£77,871			£75,000	
Cow concentrates	per tonne	32	£-125.00	£-4,000	32	£-125.00	£-4,000	32	£-125.00	£-4,000	
Calf concentrates	per tonne	41.4	£-140.00	£-5,796	41.4	£-145.00	£-6,003	41.4	£-145.00	£-6,003	
Vet, drug and dip	per suckler	160	£-22.00	£-3,520	160	£-33.00	£-5,280	160	£-33.00	£-5,280	
Bedding	per suckler equiv	264.6	£-50.00	£-13,230	264.6	£-75.00	£-19,845	264.6	£-75.00	£-19,845	
Commission, levies, haulage, scar per suckler		160	£-28.00	£-4,480	160	£-28.00	£-4,480	160	£-28.00	£-4,480	
Operations Costs				£30,708			£39,288			£39,288	
Fodder				£43,871			£38,583			£35,712	
Feed costs - silage	per ha	80	£-98.00	£-7,840	80	£-100.00	£-8,000	80	£-100.00	£-8,000	
Feed costs - grazing	per ha	19	£-98.00	£-1,862	19	£-90.00	£-1,710	19	£-90.00	£-1,710	
Fodder Costs				£9,702			£9,710			£9,710	
GROSS MARGIN				£34,169			£28,873			£28,002	
GROSS MARGINS per kg				£0.64			£0.54			£0.49	
FTE											
				1.5			1.5			1.5	
Salary Costs				£-26,070			£-26,070			£-26,070	
Overtime				£-287			£-316			£-316	
Operations Costs				£8,890			£8,890			£8,890	
Contractor Costs				£3,793			£4,008			£4,008	
Fixed Costs				£-39,040			£-39,282			£-39,282	
NET MARGINS				£-4,871			£-10,408			£-13,279	
NET MARGINS per kg sold				£-0.09			£-0.20			£-0.25	
Per person break even				£14,324			£10,652			£8,738	

Fig. 13. Financial profile of the autumn-calving sucklers with sheep scenario.

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Table 1
 Financial profile for the sheep-only scenario

Item/Year	2002/03	2004/5	2005/6	Change	%
Total Sales (£)	77,141	105,281	105,281		
Compensation (£)	0	0	0		
Pillar I (£)	33,054	37,237	31,401	-5,836	-18.6%
Pillar II (£)	4,277	4,277	8,278	4,001	48.3%
SUPPORT (£)	37,331	41,514	39,679	-1,835	-4.6%
OUTPUTS and SUPPORT (£)	114,472	146,795	144,960		
Replacements (£)	-32,025	-46,325	-46,325		
Operational Costs (£)	-27,622	-27,330	-27,330		
Fodder Costs (£)	-22,272	-22,272	-22,272		
VARIABLE COSTS (£)	-81,919	-95,927	-95,927		
GROSS MARGIN (£)	32,553	50,869	49,033		
GROSS MARGIN per lamb sold (£)	16	24	24		
FTE	2	2	2		
Wages (£)	-38,158	-39,798	-39,798		
Machinery and Maint (£)	-4,517	-4,517	-4,517		
Contractor Costs (£)	-1,667	-1,805	-1,805		
FIXED COSTS (£)	-44,342	-46,119	-46,119		
NET MARGIN (£)	-11,789	4,749	2,914		
NET MARGINS per lamb sold (£)	-5.67	2.28	1.40		
Per FTE break even (£)	13,328	22,745			

Table 2

Financial profile for the spring-calving suckler enterprise

Item/Year	2002/03	2004/5	2005/6	Change	%
Total Sales (£)	44,561	42,068	42,068		
Compensation (£)	9,633	9,923	9,633		
Pillar I (£)	28,120	30,772	26,714	-4,058	-15.2%
Pillar II (£)	2,252	2,252	4,359	2,107	48.3%
SUPPORT (£)	30,372	33,025	31,073	-1,952	-6.3%
OUTPUTS and SUPPORT (£)	84,567	85,016	82,774		
Replacements (£)	-27,350	-27,350	-27,350		
Operational Costs (£)	-23,623	-25,322	-25,322		
Fodder Costs (£)	-9,702	-9,680	-9,680		
VARIABLE COSTS (£)	-60,675	-62,352	-62,352		
GROSS MARGIN (£)	23,892	22,664	20,423		
GROSS MARGIN per kg sold (£)	0.64	0.61	0.55		
FTE	1.5	1.5	1.5		
Wages (£)	-26,453	-26,491	-26,491		
Machinery and Maint (£)	-8,290	-8,290	-8,290		
Contractor Costs (£)	-3,793	-4,006	-4,006		
FIXED COSTS (£)	-38,536	-38,787	-38,787		
NET MARGIN (£)	-14,644	-16,122	-18,364		
NET MARGINS per kg sold (£)	-0.39	-0.43	-0.49		
Per FTE break even (£)	7,873	6,913	5,418		

Table 3

Financial profile for the autumn-calving suckler enterprise

Item/Year	2002/03	2004/5	2005/6	Change	%
Total Sales (£)	54,761	54,638	54,638		
Compensation (£)	7,650	7,880	7,650		
Pillar I (£)	31,215	34,401	29,654	-4,747	-16.0%
Pillar II (£)	2,252	2,252	4,359	2,107	48.3%
SUPPORT (£)	33,467	36,653	34,013	-2,641	-7.8%
OUTPUTS and SUPPORT (£)	95,877	99,171	96,300		
Replacements (£)	-21,300	-21,300	-21,300		
Operational Costs (£)	-30,706	-39,288	-39,288		
Fodder Costs (£)	-9,702	-9,710	-9,710		
VARIABLE COSTS (£)	-61,708	-70,298	-70,298		
GROSS MARGIN (£)	34,169	28,873	26,002		
GROSS MARGIN per kg sold (£)	0.64	0.54	0.49		
FTE	1.5	1.5	1.5		
Wages (£)	-26,357	-26,386	-26,386		
Machinery and Maint (£)	-8,890	-8,890	-8,890		
Contractor Costs (£)	-3,793	-4,006	-4,006		
FIXED COSTS (£)	-39,040	-39,282	-39,282		
NET MARGIN (£)	-4,871	-10,408	-13,279		
NET MARGINS per kg sold (£)	-0.09	-0.20	-0.25		
Per FTE break even (£)	14,324	10,652	8,738		

Table 4

Financial profile for an extensified spring-calving suckler enterprise

Item/Year	%
Total Sales (£)	22,514
Compensation (£)	4,817
Pillar I (£)	26,714
Pillar II (£)	4,359
SUPPORT (£)	31,073
OUTPUTS and SUPPORT (£)	58,404
Replacements (£)	-14,100
Operational Costs (£)	-13,145
Fodder Costs (£)	-4,870
VARIABLE COSTS (£)	-18,015
GROSS MARGIN (£)	26,289
GROSS MARGIN per kg sold (£)	1.31
FTE	1
Salary Costs (£)	-17,380
Machinery and Maint (£)	-6,180
Contractor Costs (£)	-2,479
FIXED COSTS (£)	-26,039
NET MARGIN (£)	249
NET MARGINS per kg sold (£)	0.01
Per FTE break even (£)	17,629