

Draft Strategy to Mitigate Rural Diffuse Pollution

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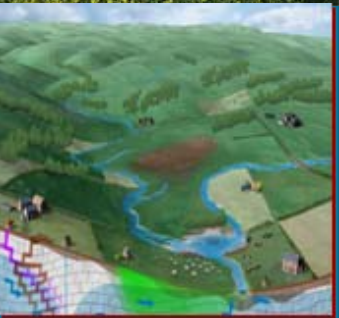


- Introduction to SEPA
- Pressures and impacts
- Measures
- Implementation
- Priority Catchments
- Policy/research questions

Who are SEPA and what do we do?

- SEPA is the public body responsible for environmental protection in Scotland. Its main aim is to:

"...provide an efficient and integrated environmental protection system for Scotland that will both improve the environment and contribute to the Scottish Ministers' goal of sustainable development.."
- In broad terms, SEPA monitors, provides advice and guidance on and regulates:
 - activities that may pollute **water, air and land**
 - storage, transport and disposal of **waste**
 - keeping and disposal of **radioactive materials**.



Resources

- 1,286 staff in 22 local offices across Scotland;
- Total budget of approx. £73.5 million;
- Approx. 52% funded by grant-in-aid and 45% from charging schemes
- £1.1m from agricultural sector (1.8% of total income)
- Approximately 30-40 staff (2-3% of total staff) routinely deal with farmers

Environmental Science

- Monitoring
 - Land, air & water
 - 50,000 samples, 700,000 determinations
 - 418 gauging stations

Diffuse Pollution Impacts

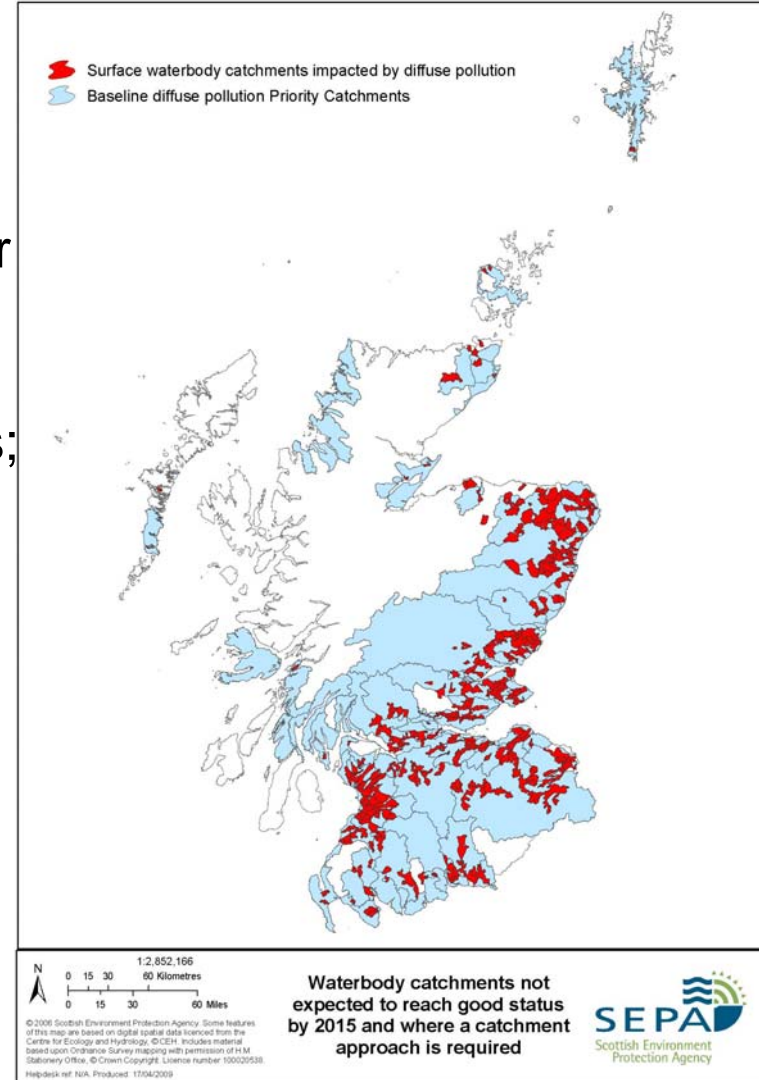
Scotland's water quality is generally good!

Diffuse pollution is the largest pollution pressure causing water bodies to fail WFD objectives.

Impacts also on protected areas; Bathing Waters, Shellfish Waters, Drinking Water Protected Areas, Nitrate Vulnerable Zones and Natura 2000 sites

Main pollutants; Nutrients N and P, faecal bacteria, (eroded soil, pesticides)

Main Sources; Agriculture, Urban run-off, Forestry



Socio-economic Impacts

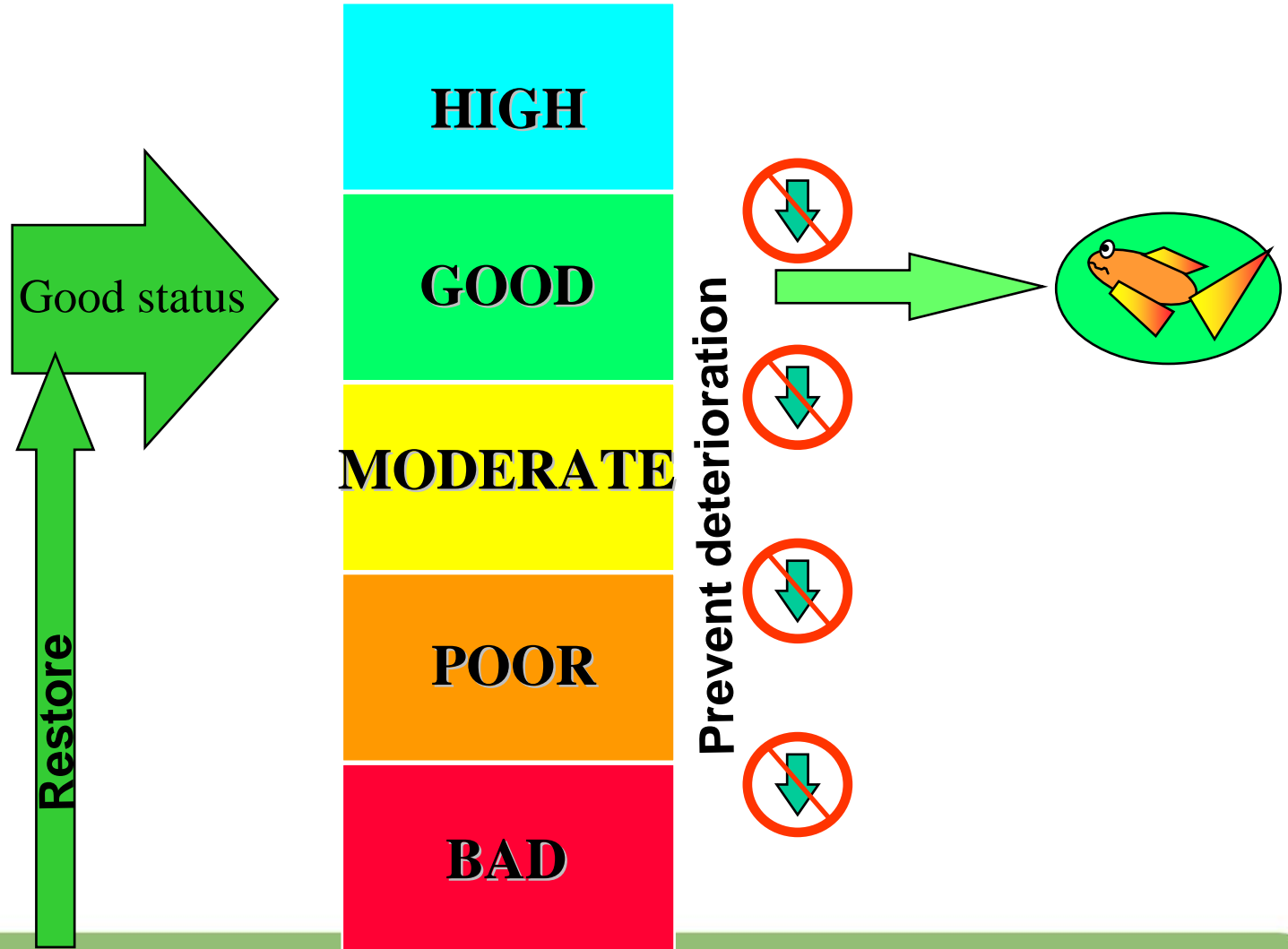
- Recreational use and tourism eg Loch Leven algal bloom is estimated to have cost £1million to local economy
- Drinking water supply e.g. estimated £15 million for additional treatment stage at Ugie, Glenfarg £7 million....
- Freshwater Fisheries worth £113 million to economy
- Shellfish production ~ £15 million

And drivers

- Agricultural production significantly increased since 1950s
- New opportunities and challenges - local, high quality food, climate change, food security
- Land Use Strategy
- Changes to CAP and market forces - fertiliser prices, for example

Measures to control diffuse pollution

Water Framework Directive Aims; prevent deterioration and enhance status, promote sustainable water use, reduce pollution, contribute to the mitigation of floods and droughts.
Requires the control of diffuse pollution



Measures to mitigate diffuse pollution

The Water Environment (Controlled Activities) (Scotland) Regulations 2005, The Water Environment (Diffuse Pollution) (Scotland) Regulations 2008

The Action programme for Nitrate Vulnerable Zones (Scotland) Regulations 2008

Scotland's Environmental And Rural Services

Scotland Rural Development Programme

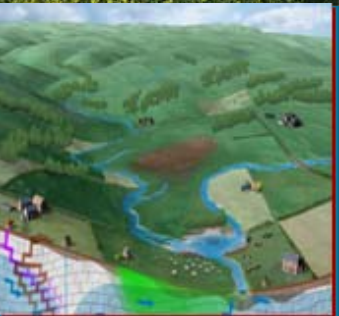
Cross-compliance

Guidance materials eg PEPFAA and FWG

Diffuse Pollution Management Advisory Group

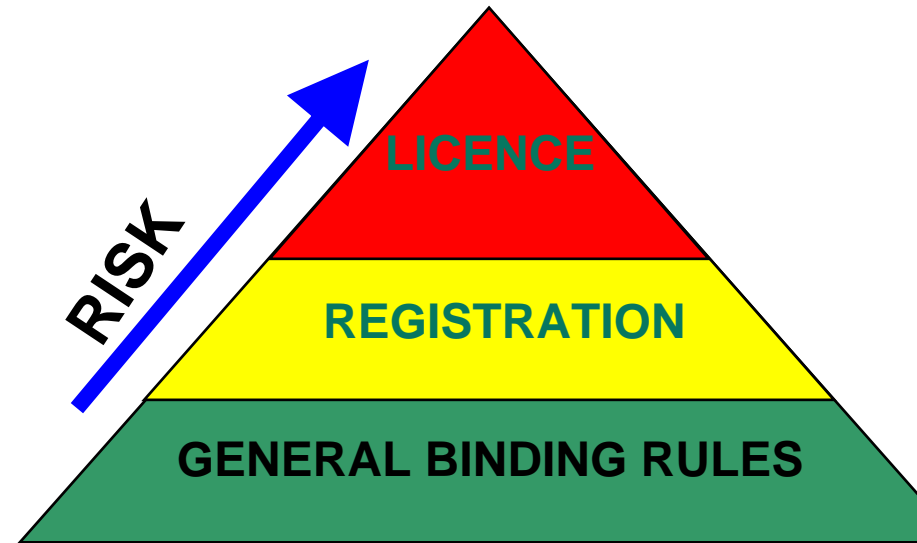
River Basin Management Planning

Other eg Restoration fund, Climate Change Bill, Flooding Bill, Soil Frameworks



The Water Environment (Controlled Activities) (Scotland) Regulations 2005

- Point Source
- Abstractions
- Impoundments
- Engineering
- Diffuse Pollution



Diffuse Pollution Regulations - General Binding Rules, effective April 08

Based primarily on accepted standards of good practice -establish statutory baseline, level playing field

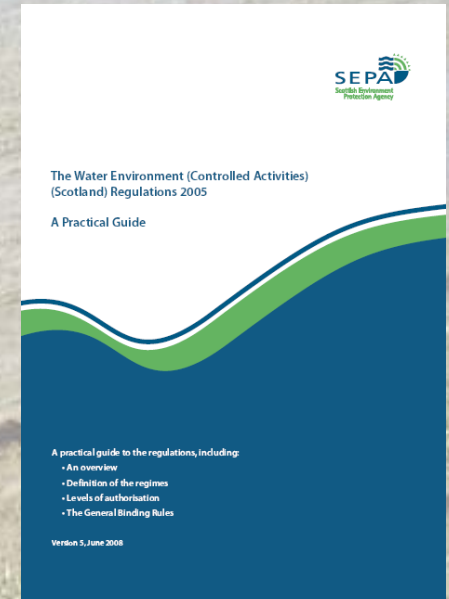
Good example of 'Better Regulation' ie risk based.

Activities

- **Storage and application of “fertiliser”**
- **Keeping of livestock**
- **Cultivation of land**
- **Discharge of water**
- **Construction of roads**
- **Handling and use of pesticides**
- **Dipping of sheep**

Guidance - CAR A Practical Guide

http://www.sepa.org.uk/water/water_regulation.aspx



GBR 18 Storage and Application of Fertiliser (includes manures and slurries)

- Controls over storage and application next to watercourses, drinking water supplies and in conditions likely to cause pollution
- Apply fertilisers within the needs of the crop and in such a way that the risk of pollution is minimised



GBR 19 The keeping of livestock

- Controls over erosion and poaching next to watercourses and drinking waters
- Controls over positioning of livestock feeders



GBR20 Cultivation of land

- Controls over cultivation of land in proximity to watercourses, water and water supplies.
- Cultivate land to minimise the risk of pollution to the water environment

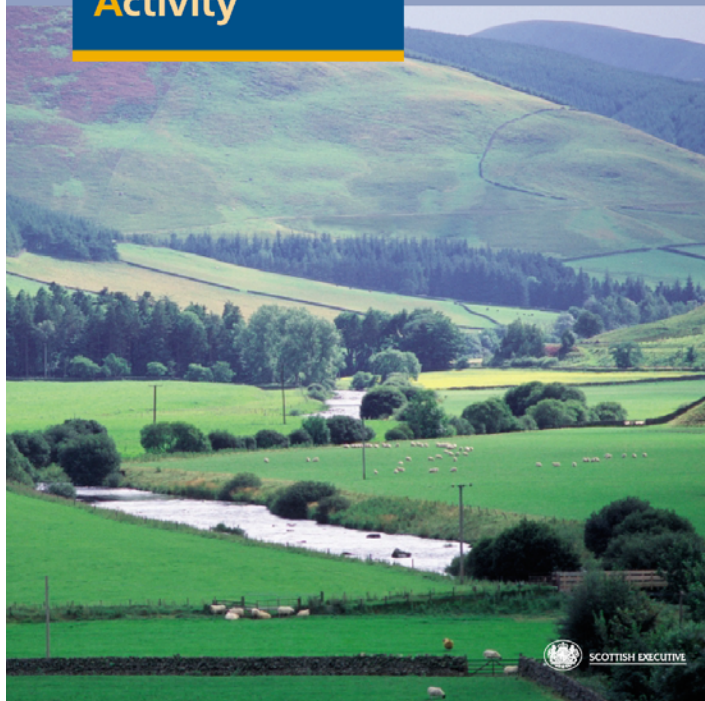


Scotland Rural Development Programme

- WFD is a priority
- New water quality measures including Constructed Farm Wetlands, biobeds, arable reversion to grass etc
- Rural Priorities for targeting
- Collaborative applications encouraged
- **£125 million spent to date (£500 million available) on rural priorities**

Guidance

**Prevention of
Environmental
Pollution
From
Agricultural
Activity**



Prevention of
Environmental
Pollution
From
Agricultural
Activity



DOs and DON'Ts Guide

Scotland's Environmental and Rural Services

Aims

- Co-ordinating inspections and visits, removing duplication;
- Providing flexible access to service through any door;
- Sharing and using information more effectively,

Implementation

- Diffuse Pollution Regulations– launched RHS 2008
- Checklists and guidance training delivered
- 2000 rural land use inspections per year; 1000 SGRPID farm visits as part of existing inspection regime, 1000 FC and SNH
- <http://www.sears.scotland.gov.uk/PublicInfo.aspx>

Reducing water
pollution risks

Diffuse Pollution Regulations:
Keeping of Livestock (GBR 19)

This leaflet (one in a series of eight) gives information on the new Diffuse Pollution General Binding Rules (GBR), relating to the keeping of livestock.



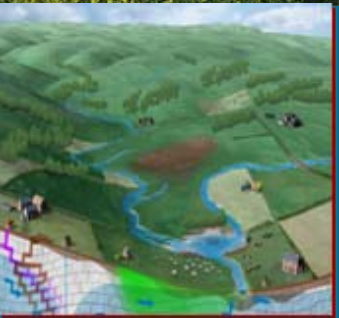
Diffuse Pollution Management Advisory Group

- Help create a robust governance, decision-making and coordination framework for the effective delivery of rural diffuse pollution RBMP actions in Scotland.
- Ensure input from a cross section of rural, environmental and biodiversity interests.
- Members include NFUS, SRPBA, FCS, CONFOR, SNH, S Govt, ASFB.....
- Advise on and support the preparation, delivery and implementation of a Diffuse Pollution Implementation Plan for Scotland

Strategy

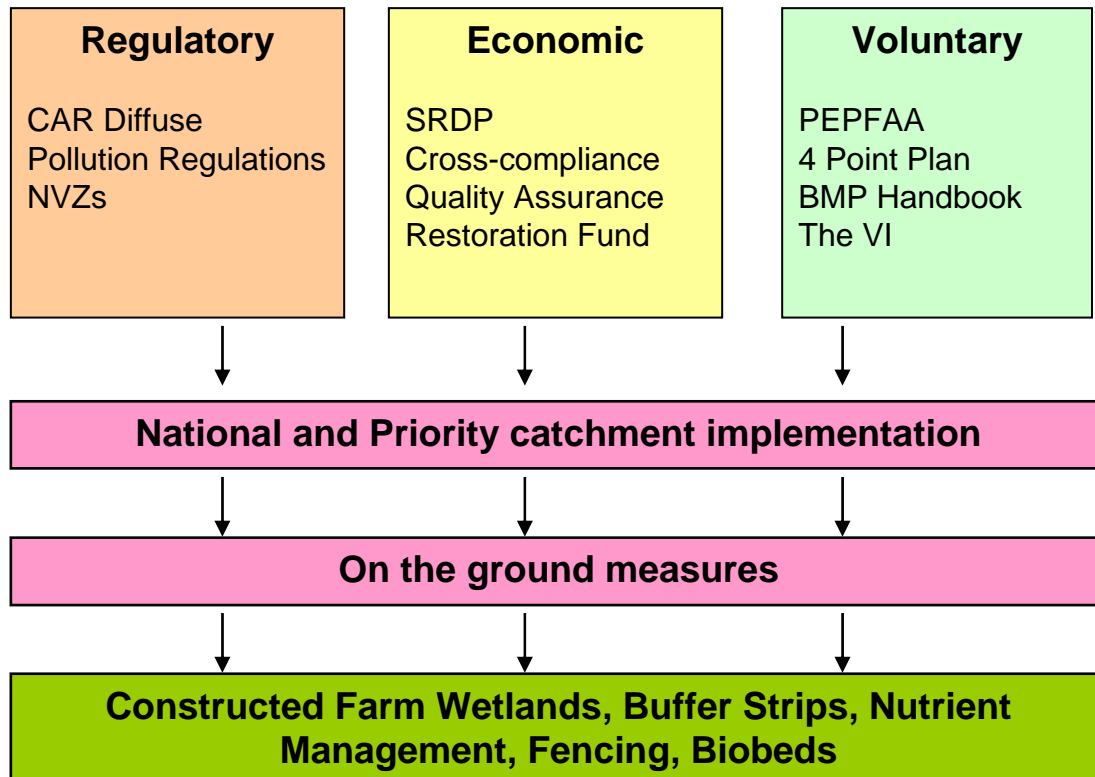
Strategy purpose

- to describe a national strategic approach to mitigating diffuse pollution, following the principles of Better Regulation.
- to build on and add detail to the approach described in the draft RBMPs and form the basis of the Diffuse Pollution Implementation Plan for Scotland.
- Gather contributions from other organisations to the plan



Diffuse Pollution Mitigation

Measures need to be implemented so that a clear and consistent message can be delivered to land managers and multiple benefits can be realised.



**Examples – Loch Leven, Lunan Lochs, Brighthouse Bay,
Bathing Water Action Plan.....**

Mitigation Strategy – 2 tiers

National Campaign - A national campaign of raising awareness, guidance, training and SEARS inspections in relation to the impacts of diffuse pollution, the Diffuse Pollution Regulations and other measures.

Priority Catchment Approach - a catchment management type approach where a sequential approach of awareness raising, evidence gathering, farm visits to identify hotspots, target measures and deliver one to one advice will be implemented via SEARS

Priority Catchment Selection and supporting science to demonstrate impact, pollutant source and pathways and to target resource to ensure the cost-effective delivery of measures.



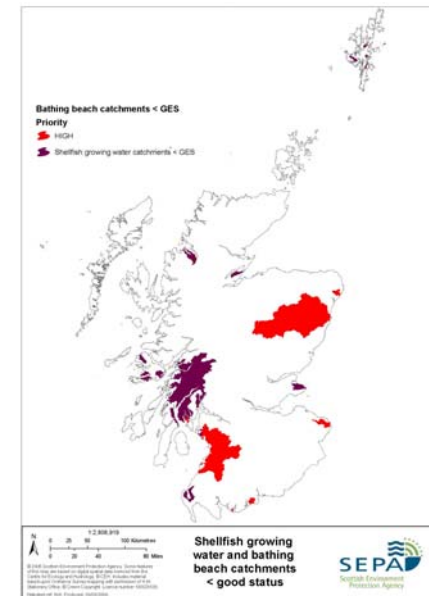
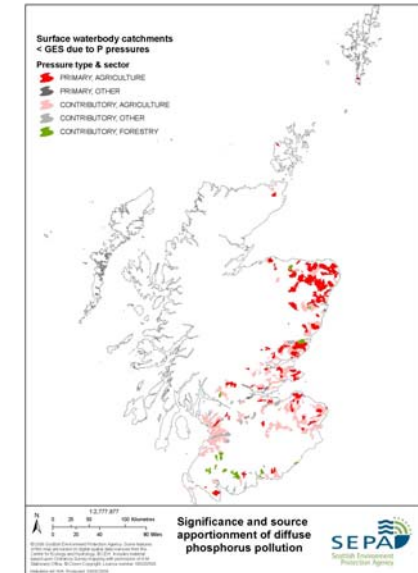
NATIONAL CAMPAIGN

Implementation - main work areas to support the 'National' campaign

Awareness raising	National awareness raising via press, www, leaflets. Including development and delivery of a programme of pollutant/measure/catchment specific awareness raising campaigns, workshops, press articles/adverts.
Guidance and Training	Guidance materials and training development and delivery for SEPA, SEARS partners and external advisors.
SEARS	Delivery of national compliance assessment for the DP Regulations for agriculture and forestry.
Measures	Review and development of SRDP, GAEC and other measures
Stakeholders	DPMAG to develop a Diffuse Pollution Implementation Plan for Scotland.
Science	Evidence base; risk, pressures and impact per pollutant and sector and assessment of effectiveness of measures.

Targeted Awareness Raising

- Impacts vary spatially – topography, climate, soil, land use.
- Work outside priority catchments eg requirement for no deterioration and catchments expected to reach good status
- Role of industry and other organisations – DPMAG, AAGs, SEARS partners - essential
- Monitor effectiveness

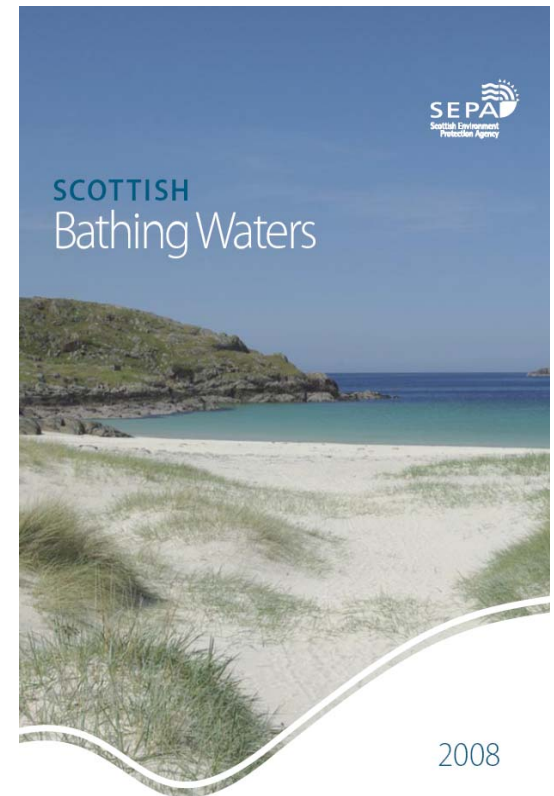




CATCHMENT APPROACH

Targeted Campaigns - SEPA Bathing Water Action Plan for Agriculture

- Established in 2002 after publication of Scottish Executive Bathing Water Strategy;
- Focus on 25 river catchments draining to 23 failing bathing waters;
- Partnership approach with NFU Scotland;
- Compliance and good practice advice



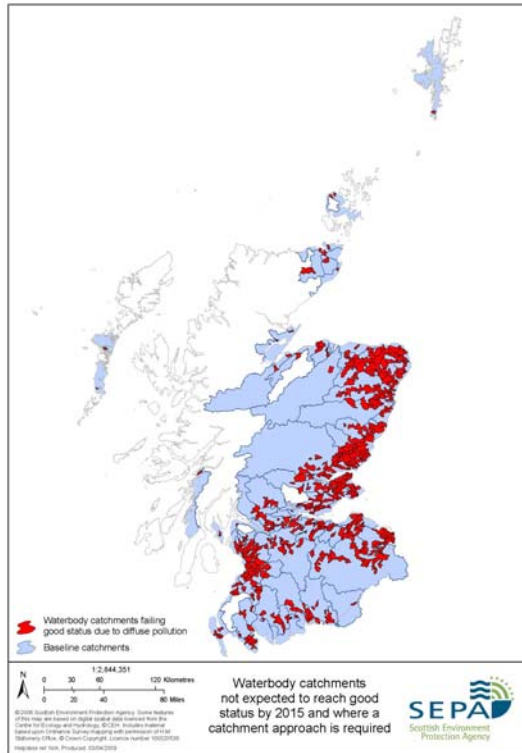
Overall findings 2002-2005

- 2171 livestock farms audited in total;
- 1479 (**68%**) 'non-compliant' at 1st visit;
- 1119 (**52%**) causing pollution;
- Middens, high-level slatted buildings, byres, dirty yards, dairy drainage were a particular problem initially;

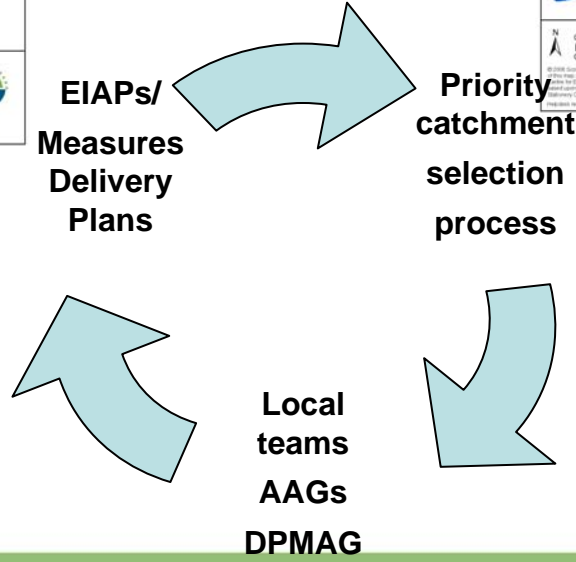
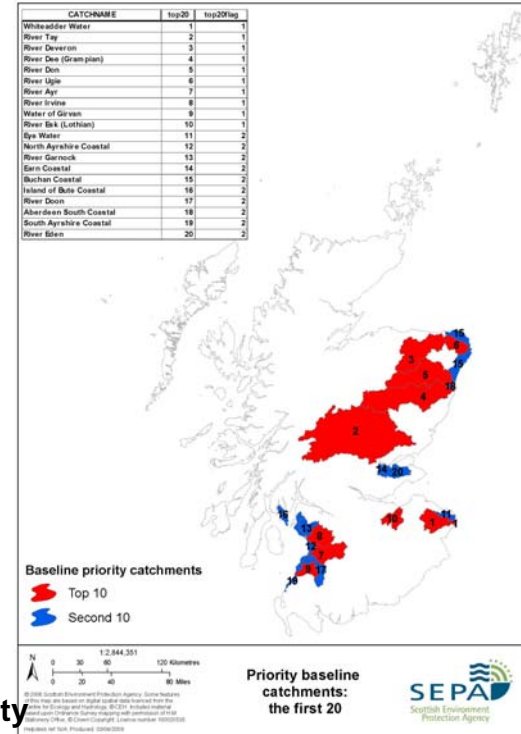
- 1877 re-visits undertaken;
- **86%** had initiated or completed remedial work after 2nd visit;
- Approximately 1200 stores/tanks installed for middens, soiled yards and dairy wash water;
- 1676 farms (**77%**) compliant by April 2005;
- 230 farms (**11%**) had taken no action to achieve compliance, revisits continue
- 3 notices served, remedial works completed

- **Bathing water compliance improved**

Implementation – Catchment Approach

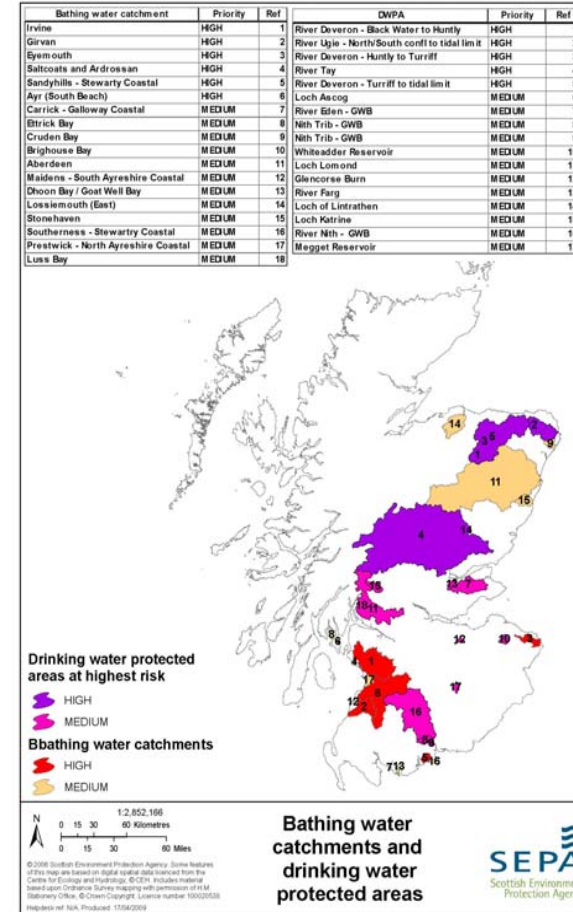


Identify catchment and DP/other issue(s)
Inform communities



Priority catchment selection

- Confidence in impact
- Protected Areas given highest priority
- Prioritisation within protected areas - risk and status assessments;
 - (i) Drinking Water Protected Areas, Shellfish Waters and Bathing Waters;
 - (ii) Natura 2000, SSSI, NVZ, NSA
- Scoring and sensitivity analyses
- Multiple benefit
- Subjective assessment of the ease of delivering improvements
- Ensure geographical spread
- Consultation



Provisional Priority and Candidate Priority Catchments

River Ugie

River Doon

River Ayr

River Dee

Buchan Coastal

River South Esk

River Tay

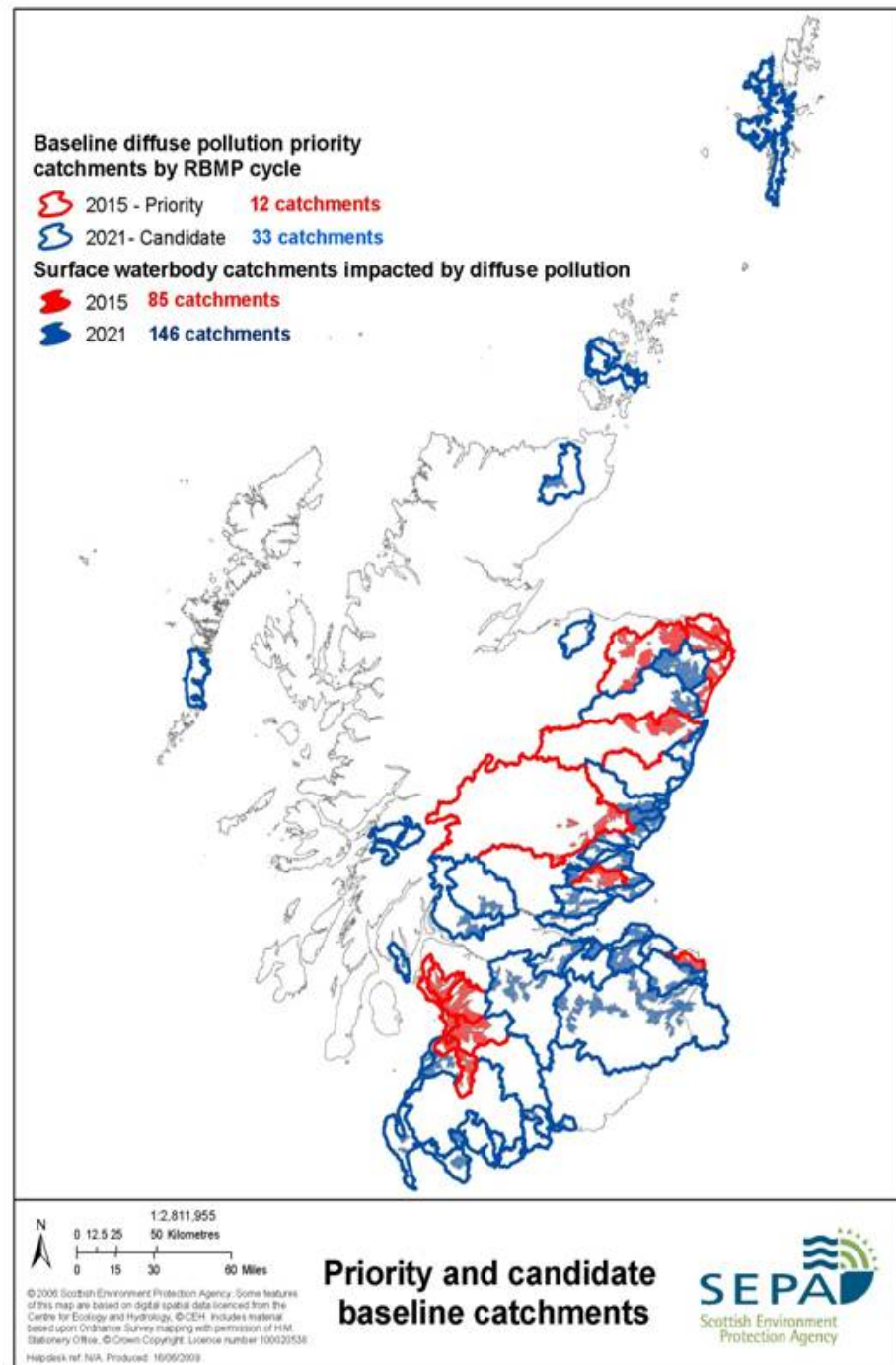
Eye Water

North Ayrshire Coastal

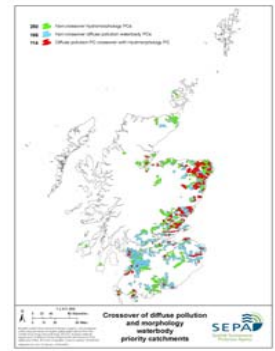
River Deveron

River Garnock

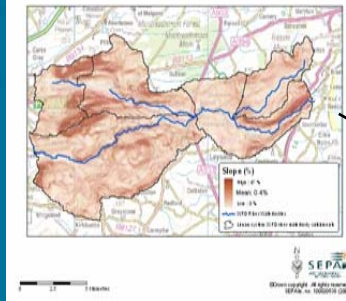
River Irvine



Implementation – Catchment Approach



Catchment Sensitivity

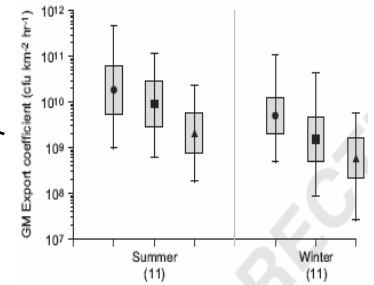


Identify catchment and
DP/other Issue(s)
Inform communities

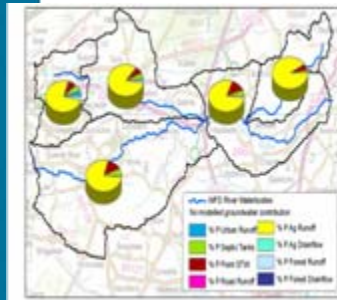
Other Pressures; abstraction
morphology, flood risk

Catchment
Characterisation
Report

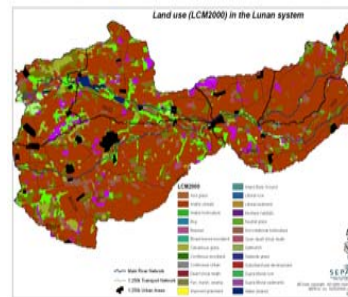
Historical data



Source Apportionment



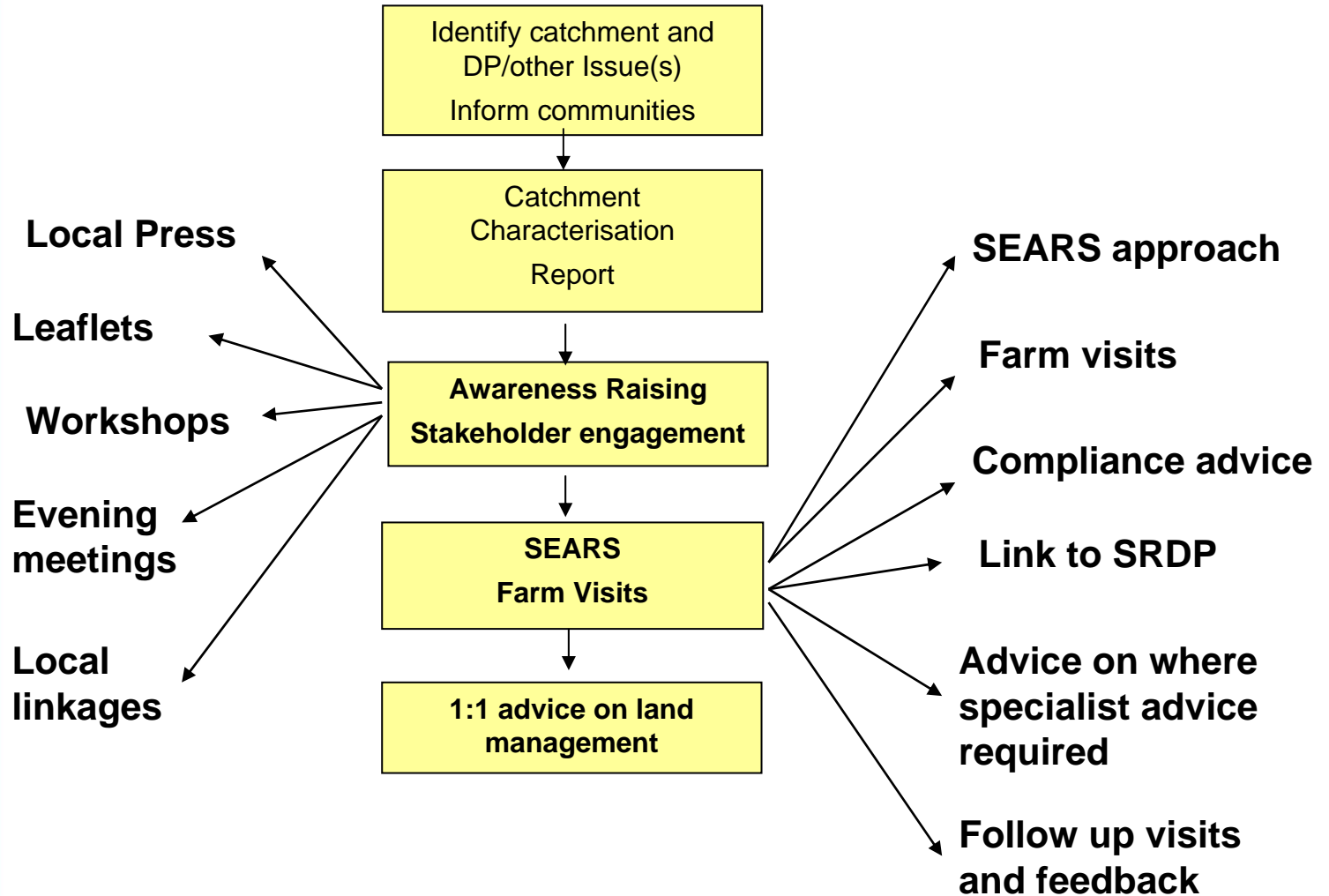
Land Use Impacts



Catchment Surveys



Implementation – Catchment Approach



Implementation - Catchment Approach

SUPPORT

PROCESS

RESOURCE

Robust Science; evidence base and source apportionment

Consultation; DPMAG, AAGs, local EPI teams

Guidance and Procedures

Training Courses

**Identify catchment and DP/other issue(s)
Inform communities**

Catchment Characterisation Report (Impacts, surveys and modelling)

Awareness Raising

SEARS Farm Visits

1:1 advice on land management

**SEPA DPMAG/
AAGs**

SEARS partners

SRDP or self funded

Project Manager?
Measures Delivery Plan

Multiple benefits

... cumulatively at the catchment/ landscape scale...

Water quality
improvement
and farm
business benefit
– resource use.

Climate
change,
flooding and
soil quality.
Add-on benefits
for Scotland plc



Biodiversity, habitat connectivity, landscape

Addition of 2m wide uncultivated strips = riparian habitat enhancement?

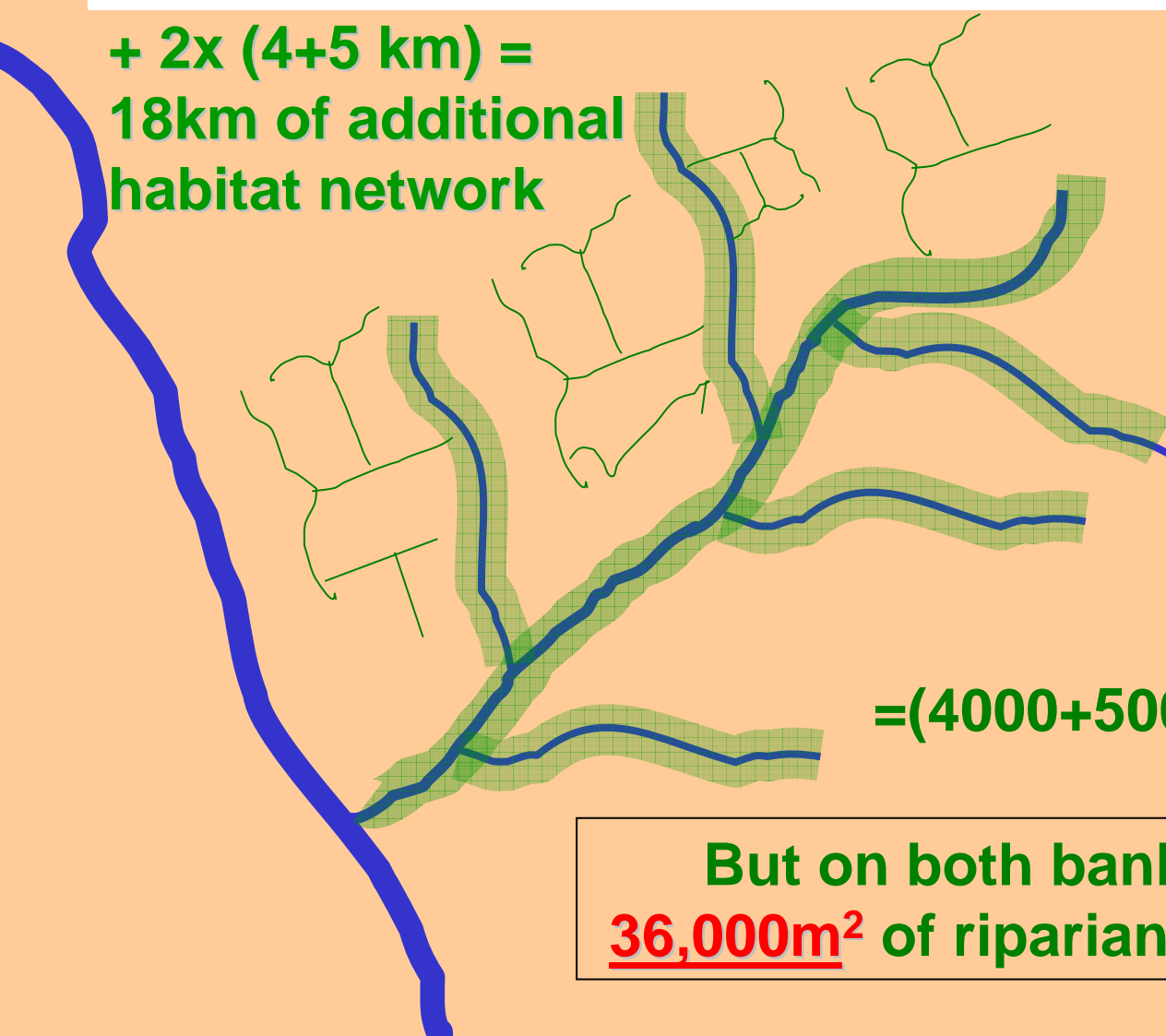
+ 2x (4+5 km) =
18km of additional
habitat network

Sub-catchment –
4km main stem +
5x 1km tributaries

Add 2m
uncultivated strip
to all banks

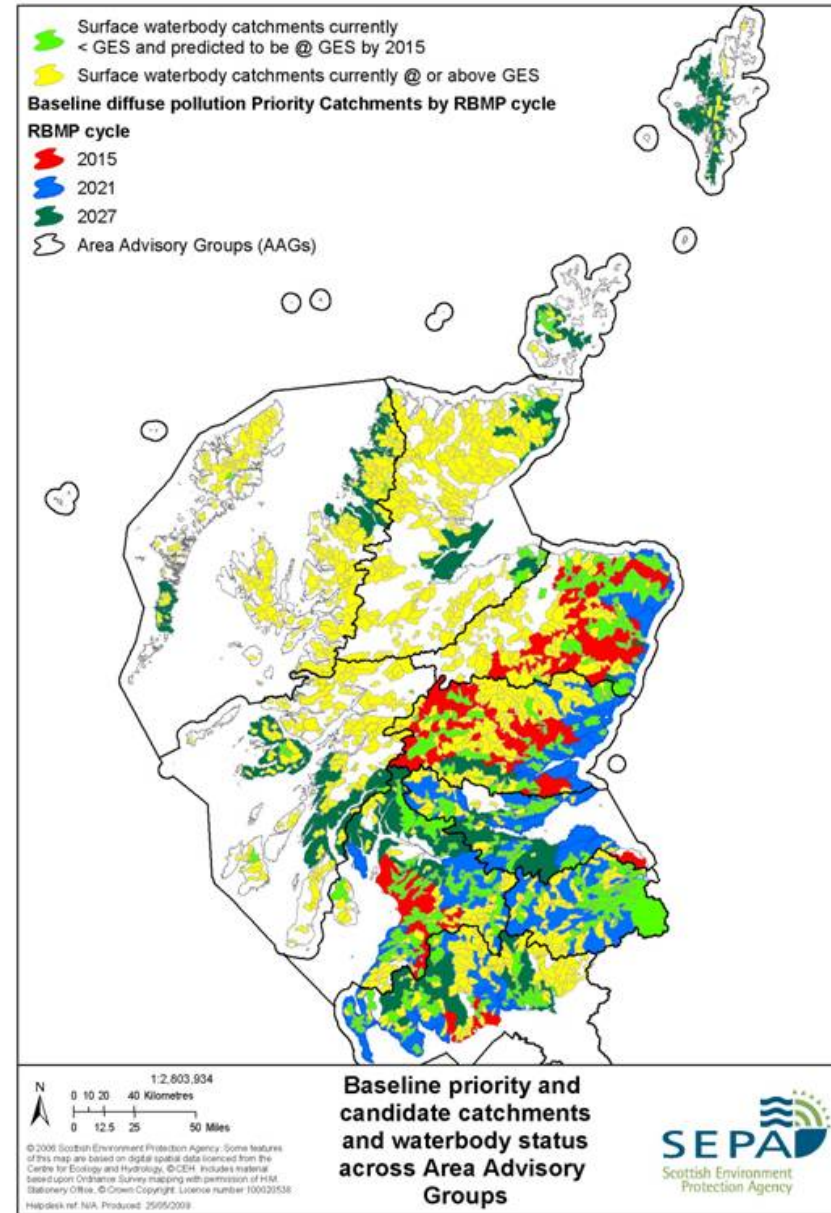
$$=(4000+5000) \times 2 = 18,000\text{m}^2$$

But on both banks, so $18,000 \times 2 =$
36,000m² of riparian habitat “enhanced”



Effectiveness of Mitigation Strategy

- Currently at good status – risk assessment and monitoring of high risk factors
- Currently less than good status but predicted to be good by 2015 due to national campaign – monitor factors to understand change or lack of
- Priority catchments 2015, candidate catchments 2021 – monitor factors to understand change or lack of



Key Questions

- Cost-effectiveness of measures at the catchment scale.
- What is the lifespan of measures and how should they be managed?
- What is the effectiveness of the Diffuse Pollution Regulations and how far will they take us to good status?
- What additional regulatory controls may be required in the future?
- What is the effectiveness of measures in the SRDP both individually and when implemented at a catchment scale?
- Are there any measures that should be included in future reviews of measures?
- To what extent is lack of implementation of regulations, rather than the effect of the regulations themselves, to blame? E.g. NVZs?
- Tools for targeting measures; source apportionment, flow pathways.



Thank You

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