SIXTH FRAMEWORK PROGRAMME SPECIFIC TARGETED RESEARCH PROJECT n° SSPE-CT-2006-044403



AGRIGRID

Methodological grids for payment calculations in rural development measures in the EU

Questionnaire for forestry measures (WP5)

Final version 04/04/2007

MLURI team

(Contact: g.schwarz@macaulay.ac.uk)

Forestry measures (including measures 221, 222, 223, 225 and 226)

Structure:

- I. Basic data about the forestry measures as a whole
- II. Information about the methodologies used for payment calculation
- III. Information about data sources,
- IV. Contextual information.

I. Basic data

From this part we would like to obtain basic information about the <u>whole structure</u> of the forestry measures such as the uptake of the measures, the level of the payments in the different measures and schemes, the existence of payment differentiation and changes with respect to the last programming period.

- 1. Fill in following table "Overview of the current RD measure" according to the instructions below (however, please adjust the table according to the specific implementation of the forestry measures and schemes in your country!):
- A) Name of scheme or payment
- B) RDR measure code
- C) Differentiation of the payment (e.g.: type or number of trees, size of woodlands, forestry systems, land category and quality, agricultural production systems, etc.); in this column write NO or YES according to existence of differentiated payments (also write their payment levels or intervals in the column c));
- **D)** Level of payment according to RDP. Please add the applied exchange rate, if EUR is not the national currency:
- E) The percentage level of confirmed payment compared with calculated payment

(presumption of the level is 100%; the lower means calculated payment is not paid in total / the higher means that the particular schemes are preferred). This includes:

- Payments based on additional costs and income foregone for forest-environment management as well as agricultural land conversion. If the level is differing from 100% write the <u>reasons below the table</u>.
- Standard cost based payments for woodland establishment. If payable standard cost rate differs from RDR requirements, explain why below the table.
- F) Targeting of payments indicate if forestry measures are horizontal or targeted to specific

G) Existence of forestry measures (sub-measures or schemes) before the year 2007 and change of its payment level in the new RDP. The existence of forestry measures is investigated in scope of the earlier RDP for programming period 2000/2004-2006. Please fill in column f) using the following marks: 0 measure didn't exist, ↑ increase of payment, ↓ decrease of payment, = same payment. Specify also in percentage terms, how much the payment amount has decreased or increased compared to the new level. Specify reasons for increase or decrease in footnotes below Table 1.

Table Q1: Overview of the current forestry measures

| A | В | C | D | E | F | G |
|------------------------------------|------------------------|--|----------|---|-----------|--|
| Name of forestry scheme or measure | RDR measure code | Is payment somehow differentiated? Yes/No | Level of | payments % in calculated level of payment*,** | Targeting | Previous existence of measure*** |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |

| * If | the level is differing from 100%, write reasons here below the table: |
|-------------|--|
| **] why | For establishment payments: If payable standard cost rate differs from RDR requirements, explain y: |
| *** | If some changes in payment rates exist in comparison within previous RDP, write reasons here below the table: |
| | |
| 2. | Have differentiated payments been implemented for specific measures or schemes (column C in Table 1)? YES NO |

| | If yes, please explain in more detail the type of differentiation, including the rationale to do so. |
|----|--|
| | (e.g.: type or number of trees, size of woodlands, forestry systems, land category and quality, |
| | agricultural production systems, etc.)? |
| | |
| | |
| | |
| | |
| | If none, please provide brief explanation why: |
| | |
| | |
| | |
| | |
| 3. | Have differentiated approaches been implemented in past but not in subsequent |
| | programme? |
| | • — |
| | ☐ YES |
| | □ NO |
| | If YES, write which and why do not continue? |
| | |
| | |
| | |
| | |
| 4. | Have differentiated approaches been discussed in-house but not been implemented? |
| | ☐ YES |
| | |
| | |
| | YAYYDA II |
| | If YES, write which and why have not been implemented? |
| | |
| | |

II. Methodology of the payment calculation

In the second part of the questionnaire we would like to obtain information about the methodology of payment calculation in the forestry measures. We are mainly interested in the approaches used for the calculation of income foregone (losses), additional costs and possible savings. Following the project aims limits of payments, problems with payment calculation and their potential solutions are also investigated.

In order to investigate the methods used for payment calculations in forestry measures, it is important to clearly define the baseline or reference situation for such payments. The baseline includes all commitments which are defined by national or European laws and regulations (e.g. UK forestry standards in Scotland) and are not eligible for payments in forestry measures. The aim is to establish and compare a list of all relevant baseline requirements for forestry measures.

5. Identification of commitments entering into the payment calculation of RD measure and detail description of payment calculation process:

According to EU regulation forestry payments should compensate additional costs and income foregone (losses) connected with access/uptake of the forestry measures:

- <u>additional costs</u> (e.g.: establishment cost including planting costs, plantation material and other activities directly linked to and necessary for the plantation such as fencing costs, maintenance cost, and costs to fulfil additional environmental commitments);
- <u>foregone income / losses</u> (e.g.: loss of farming income due to afforestation of agricultural land, loss of income due to additional environmental commitments);

Provide the following information for **each of the selected schemes or payments** in the forestry measures (!):

- A) write name of particular scheme or payment, including RDR measure code
- **B)** determination of **eligible criteria** (fill if the forestry measure or scheme is limited for some specific areas or other specific criteria must be fulfil to enter into the scheme/measure. In case of many conditions, describe **only** such eligible criteria which can or have impacts on payment calculations, e.g. restrictions on the size or type of woodland plantations which are eligible for payments)
- C) describe relevant commitments and contractual obligations/activities of particular forestry measures or schemes
- **D)** describe necessary land use/management changes and forest maintenance (agronomic and silvo-cultural assumptions) resulting from these commitments and identify those which have to be considered in the payment calculation (for those which are not entering into the payments write reasons)
- E) finally describe the process of payment calculation for chosen forestry measures or schemes (preferably into the Table 2 below and in principle following the level of detail as shown in

- the examples in the general framework document). The aim is to identify particular items of payment and how these have been calculated, their data source and used reference period.
- **F)** For better understanding please provide an **explanation of the process of payment calculation in more detail** and explain how the different values/numbers in Table Q5 have been calculated or determined. Since this part of the questionnaire is at the core of the AGRIGRID project, it is necessary to provide as much detail as possible.

A) Name of scheme or payment:

Total income foregone

Proposed amount of payment

| B) Eligible criteria including s | pecification of eligible ar | ea: | |
|--|-----------------------------|------------------------|--------------------------|
| C) Relevant commitments – co | ontractual obligations | | |
| D) Land use /management pra | actice changes (agronomi | c and silvo-cultural | assumptions) |
| E) Table Q5 Process of paymo as examples, if applicable) | ent calculation (choose sp | ecific woodland types, | or combinations of those |
| Components* | EUR/ha** | Data source | Reference period |
| Additional costs | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| Total additional costs | | | |
| Income foregone | | | |
| | | | |
| | | | |
| | | | |
| | | | |

^{*} Depending on the forestry measure under review, only additional costs, income foregone or a combination of both might occur.

| • | |
|---|---|
| • | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| • | |
| • | |
| • | |
| | |
| | |
| f | it is not possible to describe the process of payment calculation for the forestry sche |
| | syment in your country by using the procedure suggested in question 5., please e |
| | ed methodologies of calculation below in as much detail as possible: |
| | |
| | is expected to provide here something like "instruction manual". |
| | addition other alternatives to standard costs methods for payment calculations (e.g. te |
| C | uld be outlined here as well.) |
| | |

| 7. | Please describe commitments defined in the baseline requirements which have impact on | | | | | | | | |
|-----|---|--|--|--|--|--|--|--|--|
| | payment calculations: | | | | | | | | |
| | a) describe relevant Good Agricultural and Environmental Conditions (GAEC) requirements defining the reference level for payment calculations in forestry measures (e.g. agro-forestry systems) | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | b) describe any other relevant baseline requirements resulting from the national law or Cross-Compliance (e.g. in Scotland: UK Forestry Standards) which can not be paid out in forestry payments: | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| 8. | Are there any payments within the forestry measures which exceed the maximum limits stated in the EC Regulation nr. 1698/2005 (eventually any national limits)? [YES NO | | | | | | | | |
| | If YES, describe them and write reasons: | | | | | | | | |
| 9. | Are there any payment ceilings or other maximum/minimum criteria applied which impact on the payment levels in the forestry measures? (minimum or maximum size of woodland plantations, maximum or minimum payments per farm, any form of payment degression with lower rates beyond a certain amount of hectare). \[\text{YES} \] \[\text{NO} \] | | | | | | | | |
| | If YES, describe the limits, particular sub-measures / schemes by which are used and reasons for setting these limits: | | | | | | | | |
| 10. | Are there any mechanisms in place which limit possible combinations of forestry measures with other RD measures? (e.g.: RDR requirements exclude the option to combine early retirement support with | | | | | | | | |

afforestation of agricultural land; in addition, the combination with some agri-

| | overcompensation or conflicts between certain commitments/prescriptions) |
|-----|--|
| 11. | Is there any level of integration, linkages or interdependencies between forestry measures and other RD measures, which affect the payment level in forestry measures? If, yes, please explain the integration or linkage and describe the impact on payment levels in the forestry measure (e.g. does payment level in forest-environment payments change, if certain agrienvironment support measures are taken up on the same farm?) |
| 12. | What problems did you encounter during the payment calculations? (What problems have been encountered?) (e.g.: economic data availability for forestry enterprises, etc.) |
| 13. | What solutions did you derive for these problems? (What solutions have been derived for these problems)? |
| 14. | Which issues remain unsolved and why? |
| 15. | Is potential over- and under-compensation an issue when designing new forestry measures and schemes and, if yes, how have these been considered in the payment calculations? |

III. Data sources

This part aims at data, which are used for payment calculations in forestry measures. The objective is to compare availability of data and to found out which data sources are used and for which purposes.

16. Fill in following table according to the instructions below:

- a) specify **data sources** used for calculation of particular forestry measures or schemes (try to provide whole list);
- b) write organisation responsible for data source;
- c) **periodicity** (it means how frequently are they up-dated, published);
- d) **spatial aggregation level** (it means how data are used within payment calculation, not in which form exist);
- e) **purpose of the source usage** (write briefly the main range of usage within payment calculation);
- f) **estimated extent of** particular data sources **usage** (it is expected to provide an expert estimate and sum should be 100%; the fulfilment of this column is only voluntary).

Table Q16: The list of the data sources necessary for payment calculation and their usage

| a | b | c | d | e | f |
|-------------|--------------------------|-------------|---------------------------|------------------|---------------------|
| Data source | Organisation responsible | Periodicity | Spatial aggregation level | Purpose of usage | Extent of usage (%) |
| | | | | | |
| | | | | | |
| | | | | | |
| | | | | | |
| | | | | | |
| | | | | | Sum = 100% |

Data source:

| 17. | Which additional would have been required for a more detailed payment calculation and to |
|-----|--|
| | what extent did the availability of data restrict the methods applied to calculate payments? |
| | Could you specify? |
| | |
| | |

IV. Contextual information

The final part of the questionnaire covers subsidiary information which make possible to provide statistical comparison between forestry measures and countries. In addition, payment administration aspects are added where we would like do investigate administrative complexity of the payment calculation (i.e. how many institutions are involved into the calculation).

18. Statistical comparison - indicators of "uptake"

Based on data in tables below, we can compare following indicators:

- Area covered by forestry measures (in ha, UAA (%) and FOWL (%))
- Number of farms/holdings in measures (in number and % of total farms/holdings);
- RDP expenditure by measure (in EUR and % of total expenditure).

Table Q18.1 Area covered by forestry measures

| Indicator | 2004 | | | 2005 | | | 2006 | | |
|---------------------------------------|------|-----------------------|-----------------------|------|-----------------------|-----------------------|------|-----------------------|-----------------------|
| Total UAA | | | | | | | | | |
| Total FOWL | | | | | | | | | |
| | ha | % of total UAA* | % of total FOWL | ha | % of total UAA* | % of total FOWL | ha | % of total UAA* | % of total FOWL |
| Number of ha of afforested land (221) | | | | | | | | | |
| Number of ha of afforested land (223) | | | | | | | | | |
| Supported forest area in measure 226 | | | | | | | | | |

Only important for measure 221.

Data source:

Table Q18.2 Number of farms/holdings in measures

| Indicator | 2004 | | 2 | 005 | 2006 | | |
|---|--------|-------------------|--------|-------------------|--------|-------------------|--|
| Total number of holdings / farms | | | | | | | |
| | number | % of total number | number | % of total number | number | % of total number | |
| Number of farms/holdings in measure 221 | | | | | | | |
| Number of farms/holdings in measure 223 | | | | | | | |
| Number of farms/holdings in measure 226 | | | | | | | |

Data source:

Table Q18.3 RDP expenditure by measure

| Indicator | 2004 | | , | 2005 | 2006 | | |
|-------------------------|------|-------------|-----|-------------|------|-------------|--|
| Total RDP expenditure | | | | | | | |
| (EUR) | | | | | | | |
| | EUR | % of total | EUR | % of total | EUR | % of total | |
| | | expenditure | | expenditure | | expenditure | |
| Expenditure for measure | | | | | | | |
| 221 | | | | | | | |
| Expenditure for measure | | | | | | | |
| 223 | | | | | | | |
| Expenditure for measure | | | | | | | |
| 226 | | | | | | | |

| Data | source |
|------|---------|
| Data | Source. |

| 19. | De | scribe the administration complexity of reviewed payment calculation |
|-----|----|--|
| | a) | How many institutions are involved into payment calculation: |
| | | |
| | | $\square 2-3$ |
| | | more then 3 |
| | | Write their names: |
| | b) | How many institutions are involved in making observations / controlling / testing of |
| | | payments: |
| | | |
| | | $\square 2-3$ |
| | | more then 3 |
| | | Write their names: |
| 20. | Wı | rite down state rules and national as well as regional regulations which define the forestry |
| | me | easures: |
| | | |

21. List all the interviewees and their positions and affiliations

Table Q21 List of interviewees

| Name | Position | Affiliation |
|------|----------|-------------|
| | | |
| | | |
| | | |
| | | |

| If you have any additional comments on the questionnaire, please use this box: |
|---|
| (It is expected to add here: remarks and comments of the interviewee that cannot be included in the |
| questionnaire, own observations and reflections on the interview, etc) |
| |
| |
| |
| |
| |
| |
| |
| |
| |
| |
| |
| |
| |
| |

V. Additional information

22. Add here any relevant additional information (texts, graphics, pictures, maps etc.) which supplements the above material on forestry measures and their payment level calculations.

Annex 1 – Baseline requirements

| Issue | GAEC-standards 1) | yes (x) | Description of national GAEC-standards | voluntary obligation ²⁾ yes (x) | Description of national voluntary obligation (AE, Natura2000, forestry, LFA obligations) |
|------------------------------|---|---------|---|---|--|
| | Minimum soil coverage | | | | |
| Soil erosion | Minimum land management reflecting site- specific conditions | | | | |
| | Retain terraces | | | | |
| | Other standards? | | | | |
| | Standards for crop rotations where applicable | | | | |
| Soil organic matter | Arable stubble management | | | | |
| | Other standards? | | | | |
| Soil structure | Appropriate machinery use | | | | |
| Son structure | Other standards? | | | | |
| | Minimum livestock stocking rates or/and appropriate regimes | | | | |
| M: 1 1 C | Protection of permanent pasture | | | | |
| Minimum level of maintenance | Retention of landscape features | | | | |
| maintenance | Avoiding the encroachment of unwanted vegetation on agricultural land | | | | |
| | Other standards? | | | | |
| | | | | | |
| Other standards? | | | | | |
| Omer standards? | | | | | |
| | | | | | |

¹⁾ According Council Regulation (EC) No 1782/2003, Article 5, Annex IV.

For example: GAEC-standard = min. 5% of arable land is covered during winter.

AE-obligation = min. 15% of arable land is covered during winter; the payment is calculated in relation to 10% of winter coverage which is going over

GAEC standards.

Or

GAEC-standard for protection of permanent pasture is missing.

While AE-obligations for protection of permanent pastures exist there (for example the maximum level for nitrate fertilizers usage is set)

²⁾ Is there any obligation similar as GAEC-standard for which it is possible to get for example agri-environment payment?